

# CLAUSE WISE ANALYSIS OF INDIA'S DIGITAL PERSONAL DATA PROTECTION BILL, 2023

This document<sup>1</sup> presents a clause wise analysis of the draft Digital Personal Data Protection Bill, 2023 introduced and passed in Lok Sabha<sup>2</sup> ("2023 Bill"). For reference, it compares the 2023 Bill with the Digital Personal Data Protection Bill, 2022 published by the Central Government in December 2022 ("2022 DPDPB").<sup>3</sup> Changes are highlighted in yellow. Key changes and impact are discussed in 'Observations'.

S.NO	2023 DPDPB	2022 DPDPB	OBSERVATIONS
		CHAPTER I – PRELIMINARY	
1.	Clause 1: Short title and Commencement.  (1) This Act may be called the Digital Personal Data Protection Act, 2023.  (2) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint and different dates may be appointed for different provisions of this Act and any reference in any such provision to the commencement of this Act shall be construed as a reference to the coming into force of that provision.	Clause 1: Short title and Commencement.  (1) This Act may be called the Digital Personal Data Protection Act, 2022.  (2) It shall come into force on such date as the Central Government may, by notification in the Official Gazette, appoint. Different dates may be appointed for different provisions of this Act. Any reference in any provision of this Act to the commencement of this Act shall be construed as a reference to the commencement of that provision.	These clauses are similar, with minor cosmetic changes.
2.	Clause 2: Definitions  In this Act, unless the context otherwise requires,—	Clause 2: Definitions  In this Act:—  (1) "automated" means any digital process capable of operating automatically in response to instructions	The 2023 DPDPB omits the terms "public interest" and "harm" that were defined under the 2022 DPDPB.

<sup>&</sup>lt;sup>1</sup> This document is only informational and intended to give an overview of key changes. This should not be construed as, or relied upon, as legal or professional advice. Please seek legal opinion before undertaking any action.

<sup>&</sup>lt;sup>2</sup> The text of the Bill is available at: <a href="https://sansad.in/getFile/BillsTexts/LSBillTexts/Asintroduced/113\_2023\_LS\_Eng83202330313PM.pdf?source=legislation">https://sansad.in/getFile/BillsTexts/LSBillTexts/Asintroduced/113\_2023\_LS\_Eng83202330313PM.pdf?source=legislation</a>

<sup>&</sup>lt;sup>3</sup> The text of the Bill is available at: https://www.meity.gov.in/writereaddata/files/The%20Digital%20Personal%20Data%20Potection%20Bill%2C%202022 0.pdf



- (a) "Appellate Tribunal" means the Telecom Disputes Settlement and Appellate Tribunal established under section 14 of the Telecom Regulatory Authority of IndiaAct, 1997;
- (b) "automated" means any digital process capable of operating automatically in response to instructions given or otherwise for the purpose of processing data;
- (c) Board" means the Data Protection Board of India established by the Central Government under section 18;
- (d) certain legitimate uses" means the uses referred to in section 7;
- (e) "Chairperson" means the Chairperson of the Board;
- (f) "child" means an individual who has not completed the age of eighteen years;
- (g) "Consent Manager" means a person registered with the Board, who acts as a single point of contact to enable a Data Principal to give, manage, review and withdraw her consent through an accessible, transparent and interoperable platform;

given or otherwise for the purpose of processing data;

- (2) "Board" means the Data Protection Board of India established by the Central Government for the purposes of this Act;
- (3) "child" means an individual who has not completed eighteen years of age;
- (4) "data" means a representation of information, facts, concepts, opinions or instructions in a manner suitable for communication, interpretation or processing by humans or by automated means;
- (5) "Data Fiduciary" means any person who alone or in conjunction with other persons determines the purpose and means of processing of personal data;
- (6) "Data Principal" means the individual to whom the personal data relates and where such individual is a child includes the parents or lawful guardian of such a child;
- (7) "Data Processor" means any person who processes personal data on behalf of a Data Fiduciary;
- (8) "Data Protection Officer" means an individual appointed as such by a Significant Data Fiduciary under the provisions of this Act;
- (9) "gain" means-

- The 2023 DPDPB introduces several new definitions, such as "appellate tribunal", "Board", "certain legitimate uses", "Chairperson", "Consent Manager", "digital office", "digital personal data", "Member", "notification", "she", "significant data fiduciary", "specified purpose" and "state".
- In the definition of a "data principal," the 2023 DPDPB adds that for a person with disability, the term "data principal" includes the lawful guardian of such person.
- The definition of the term "processing" has been amended in the 2023 DPDPB. The definition clarifies that processing includes both partial and wholly automated operations on personal data. The term "alteration" has also been removed from the illustrative list of operations that constitute automated processing of personal data (though this does not seem to be a material change).



- (h) "data" means a representation of information, facts, concepts, opinions or instructions in a manner suitable for communication, interpretation or processing by human beings or by automated means;
- (i) "Data Fiduciary" means any person who alone or in conjunction with otherpersons determines the purpose and means of processing of personal data;
- (j) "Data Principal" means the individual to whom the personal data relates andwhere such individual is—
  - (i) a child, includes the parents or lawful guardian of such a child;
  - (ii) a person with disability, includes her lawful guardian, acting on her behalf:
- (k) "Data Processor" means any person who processes personal data on behalf of a Data Fiduciary;
- (l) "Data Protection Officer" means an individual appointed by the Significant Data Fiduciary under clause (a) of subsection (2) of section 10;
- (m) "digital office" means an office that adopts an online mechanism wherein the proceedings, from receipt of intimation or complaint or reference or directions or appeal, as the case may be, to the disposal

- (a) gain in property or a supply of services, whether temporary or permanent; or
- (b) an opportunity to earn remuneration or greater remuneration or to gain a financial advantage otherwise than by way of remuneration.
- (10) "harm", in relation to a Data Principal, means
  - (a) any bodily harm; or
  - (b) distortion or theft of identity; or
  - (c) harassment; or
  - (d) prevention of lawful gain or causation of significant loss;
- (11) "loss" means
  - (a) loss in property or interruption in supply of services, whether temporary or permanent; or
  - (b) a loss of an opportunity to earn remuneration or greater remuneration or to gain a financial advantage otherwise than by way of remuneration
- (12) "person" includes—
  - (a) an individual;
  - (b) a Hindu Undivided Family;



thereof, are conducted in online or digital mode;

- (n) "digital personal data" means personal data in digital form;
- (o) "gain" means—
  - (i) a gain in property or supply of services, whether temporary or permanent; or
  - (ii) an opportunity to earn remuneration or greater remuneration or togain a financial advantage otherwise than by way of legitimate remuneration;
- (p) "loss" means—
  - (i) a loss in property or interruption in supply of services, whether temporary or permanent; or
  - (ii) a loss of opportunity to earn remuneration or greater remuneration orto gain a financial advantage otherwise than by way of legitimate remuneration;
- (q) "Member" means a Member of the Board and includes the Chairperson;
- (r) "notification" means a notification published in the Official Gazette and the expressions "notify" and "notified" shall be construed accordingly;

- (c) a company;
- (d) a firm;
- (e) an association of persons or a body of individuals, whether incorporated or not;
- (f) the State; and
- (g) every artificial juristic person, not falling within any of the preceding sub- sections;
- (13) "personal data" means any data about an individual who is identifiable by or in relation to such data;
- (14) "personal data breach" means any unauthorised processing of personal data or accidental disclosure, acquisition, sharing, use, alteration, destruction of or loss of access to personal data, that compromises the confidentiality, integrity or availability of personal data.
- (15) "prescribed" means prescribed by Rules made under the provisions of this Act;
- (16) "processing" in relation to personal data means an automated operation or set of operations performed on digital personal data, and may include operations such as collection, recording, organisation, structuring, storage, adaptation, alteration, retrieval, use, alignment or combination, indexing, sharing, disclosure by transmission, dissemination or otherwise making available, restriction, erasure or destruction;



- (s) "person" includes— (i) an individual; (ii) a Hindu undivided family; (iii) a company; (iv) a firm; (v) an association of persons or a body of individuals, whether incorporated or not; (vi) the State; and (vii) every artificial juristic person, not falling within any of the preceding subclauses;
- (t) "personal data" means any data about an individual who is identifiable by or in relation to such data;
- (u) "personal data breach" means any unauthorised processing of personal data or accidental disclosure, acquisition, sharing, use, alteration, destruction or loss of access to personal data, that compromises the confidentiality, integrity or availability of personal data;
- (v) "prescribed" means prescribed by rules made under this Act;
- (w) "proceeding" means any action taken by the Board under the provisions of this Act;
- (x) "processing" in relation to personal data, means a wholly or partly automated operation or set of operations performed on digital personal data, and includes operations such as collection, recording, organisation, structuring, storage, adaptation, retrieval, use, alignment or combination, indexing, sharing,

- (17) "proceeding" means any action taken by the Board under the provisions of this Act;
- (18) "public interest" means in the interest of any of the following:
- (a) sovereignty and integrity of India;
- (b) security of the State;
- (c) friendly relations with foreign States;
- (d) maintenance of public order;
- (e) preventing incitement to the commission of any cognizable offence relating to the preceding subsections; and
- (f) preventing dissemination of false statements of fact.



	disclosure by transmission, dissemination or otherwise making available, restriction, erasure or destruction;  (y) "she" in relation to an individual includes the reference to such individual irrespective of gender;  (z) "Significant Data Fiduciary" means any Data Fiduciary or class of Data Fiduciaries as may be notified by the Central Government under section 10;  (za) "specified purpose" means the purpose mentioned in the notice given by the Data Fiduciary to the Data Principal in accordance with the provisions of this Act and the rules made thereunder; and  (zb) "State" means the State as defined under article 12 of the Constitution.		
3.	Omitted	Clause 3: Interpretation  In this Act: -  (1) unless the context otherwise requires, a reference to "provisions of this Act" shall be read as including a reference to Rules made under this Act.  (2) "the option to access in English or any language specified in the Eighth Schedule to the Constitution of India" shall mean that the Data Principal may select either English or any one of the	This provision has been omitted in the 2023 DPDPB, but does not substantially change the bill.



		languages specified in the Eighth Schedule to the Constitution of India;	
		(3) the pronouns "her" and "she" have been used for an individual, irrespective of gender.	
4.	Clause 3 – Application	Clause 4 – Application of the Act	Regarding the types of personal data to
	Subject to the provisions of this Act, it shall—	(1) The provisions of this Act shall apply to the processing of digital personal data within the	which the law applies, the 2023 DPDPB states that where processing done is within India, it applies to (i) personal
	(a) apply to the processing of digital personal data	territory of India where:	data collected in digital form; and (ii)
	within the territory of India where the personal data is collected—	(a) such personal data is collected from Data  Principals online; and	personal data collected in non-digital form, and later digitised. This is in
	(i) in digital form; or	Timespais offine, and	contrast to the 2022 DPDPB – which used the terms - data collected "online"
	(ii) in non-digital form and digitised subsequently;	(b) such personal data collected offline, is digitized.	and "offline". This clarified that the law applies to any data maintained in digital
	(b) also apply to processing of digital personal data outside the territory of India, if such processing is in connection with any activity related to offering of goods or services to Data Principals within the territory of India	(2) The provisions of this Act shall also apply to processing of digital personal data outside the territory of India, if such processing is in connection with any profiling of, or activity of offering goods or services to Data Principals within the territory of India.	form, irrespective of whether it is collected over the internet or not (since the terms 'online' and 'offline' are usually used in relation to the internet).
	(c) not apply to—  (i) personal data processed by an individual for	For the purpose of this sub- section, "profiling" means any form of processing of personal data that	• The 2023 DPDPB narrows the scope of the extraterritorial application of the law. The 2022 DPDPB applied to processing
	(i) personal data processed by an individual for any personal or domestic purpose; and	analyses or predicts aspects concerning the behaviour, attributes or interests of a Data Principal.	of digital personal data conducted outside India, in 2 cases – (i) where the
	(ii) personal data that is made or caused to be made publicly available by—	(3) The provisions of this Act shall not apply to:	processing was in "connection with any profiling" of data principals in India; and
		(a) non-automated processing of personal data;	(ii) where the processing related to

offering goods or services to data



- (A) the Data Principal to whom such personal data relates; or
- (B) any other person who is under an obligation under any law for the time being in force in India to make such personal data publicly available.

## *Illustration*.

X, an individual, while blogging her views, has publicly made available her personal data on social media. In such case, the provisions of this Act shall not apply.

- (b) offline personal data;
- (c) personal data processed by an individual for any personal or domestic purpose; and
- (d) personal data about an individual that is contained in a record that has been in existence for at least 100 years.
- principals in India. Now, the law only applies to activities relating to offering of goods or services to Data Principals in India. This means that the law does not apply where personal data of Indian residents is processed outside India only for profiling, i.e. analysing/predicting the behaviour, attributes or interests of a data principal in India.
- The 2022 DPDPB provided four instances (exceptions) in which the law would not apply. The 2023 DPDPB appears to retain only one of these exceptions, namely, where personal data processed by an individual for any personal or domestic purpose. But on a holistic reading of the provisions, the exceptions in sub-clause 3(a) and 3(b) of the 2022 DPDPB are also applicable to the 2023 DPDPB.
- The term "processing" in the 2023 DPDPB does not include non-automated processing of data, and there is no provision in the bill suggesting otherwise. Therefore, the 2023 DPDPB does not apply to non-automated processing of personal data (this was exception (a) in the 2022 DPDPB).
- Under clause 4 of the 2023 DPDPB, the bill applies to "personal data collected in nondigital form and digitized



			subsequently." So, non-digital or paper records that are not digitised are not covered by the law. (This is the exception for 'offline personal data' (i.e. exception (b) in clause 4(3) of the 2022 DPDPB.)  • The exemption for data contained in old records (100 years+ old records) has been removed in the 2023 DPDPB.  • The 2023 DPDPB exempts publicly available personal data from its scope in two cases – (i) where the data principal has made such data public, and (ii) where any other person, who is obliged under law to make such data public, has made such data public. The illustration suggests that data that a blogger posts herself will be exempt. This is an interesting exception – different from global privacy laws that also cover publicly available data (and typically only provide relaxations from consent requirements for such data).
	Сн	APTER II: OBLIGATIONS OF DATA FIDUCIARY	
5.	Clause 4: Grounds for Processing Personal Data  (1) A person may process the personal data of a Data Principal only in accordance with the provisions of this Act and for a lawful purpose,—	A person may process the personal data of a Data	• Instead of "deemed consent", the Bill calls uses the term "legitimate uses" – and these are detailed in clause 7 of the 2023 DPDPB.



(a) for which the Data Principal has given her consent; or

# (b) for certain legitimate uses.

(2) For the purposes of this section, the expression "lawful purpose" means any purpose which is not expressly forbidden by law.

# deemed to have given her consent in accordance with the provisions of this Act.

For the purpose of this Act, "lawful purpose" means any purpose which is not expressly forbidden by law

# 6. Clause 5 – Notice

- (1) Every request made to a Data Principal under section 6 for consent shall be accompanied or preceded by a notice given by the Data Fiduciary to the Data Principal, informing her,—
- (i) the personal data and the purpose for which the same is proposed to be processed;
- (ii) the manner in which she may exercise her rights under sub-section (4) of section 6 and section 13; and
- (iii) the manner in which the Data Principal may make a complaint to the Board, in such manner and as may be prescribed.

# <mark>Illustration.</mark>

X, an individual, opens a bank account using the mobile app or website of Y, a bank. To complete the Know-Your-Customer requirements under law for opening of bank account, X opts for processing of her personal data by Y in a live,

#### Clause 6 - Notice

- (1) On or before requesting a Data Principal for her consent, a Data Fiduciary shall give to the Data Principal an itemised notice in clear and plain language containing a description of personal data sought to be collected by the Data Fiduciary and the purpose of processing of such personal data.
- (2) Where a Data Principal has given her consent to the processing of her personal data before the commencement of this Act, the Data Fiduciary must give to the Data Principal an itemised notice in clear and plain language containing a description of personal data of the Data Principal collected by the Data Fiduciary and the purpose for which such personal data has been processed, as soon as it is reasonably practicable.

For the purpose of this section: -

(a) "notice" can be a separate document, or an electronic form, or a part of the same document in or through which personal data is sought to be

- Besides personal data and purpose of processing, the notice must also describe: (i) the manner in which a data principal can exercise her rights relating to her personal data; and (ii) the manner in which she can complain to the Data Protection Board.
- The requirement for a notice to be "itemised" and "in clear and plain language" is not mentioned in the 2023 DPDPB.
- The illustration in the 2023 DPDPB has slightly changed, and the bill does not detail the form/manner in which the notice must be given. The 2023 DPDPB introduces a new illustration that explains the manner in which a data fiduciary can give notice to a data principal whose consent is taken before the 2023 DPDPB comes into force.



- video-based customer identification process. Y shall accompany or precede the request for the personal data with notice to X, describing the personal data and the purpose of its processing.
- (2) Where a Data Principal has given her consent for the processing of her personal data before the date of commencement of this Act,—
- (a) the Data Fiduciary shall, as soon as it is reasonably practicable, give to the Data Principal a notice informing her,—
- (i) the personal data and the purpose for which the same has been processed;
- (ii) the manner in which she may exercise her rights under sub-section (4) of section 6 and section 13; and
- (iii) the manner in which the Data Principal may make a complaint to the Board, in such manner and as may be prescribed.
- (b) the Data Fiduciary may continue to process the personal data until and unless the Data Principal withdraws her consent.

## Illustration.

X, an individual, gave her consent to the processing of her personal data for an online shopping app or website operated by Y, an ecommerce service provider, before the commencement of this Act. Upon commencement of the Act, Y shall, as soon as

- collected, or in such other form as may be prescribed.
- (b) "itemised" means presented as a list of individual items.

#### *Illustration*:

- 'A' contacts a bank to open a regular savings account. The bank asks 'A' to furnish photocopies of proof of address and identity for KYC formalities. Before collecting the photocopies, the bank should give notice to 'A' stating that the purpose of obtaining the photocopies is completion of KYC formalities. The notice need not be a separate document. It can be printed on the form used for opening the savings bank account.
- (3) The Data Fiduciary shall give the Data Principal the option to access the information referred to in sub-sections (1) and (2) in English or any language specified in the Eighth Schedule to the Constitution of India.

• The 2023 DPDPB clarifies that a data fiduciary can continue to process personal data for which it has taken consent, until the data principal withdraws her consent.



practicable, give through email, in-app notification or other effective method information to X, describing the personal data and the purpose of its processing.

(3) The Data Fiduciary shall give the Data Principal the option to access the contents of the notice referred to in sub-sections (1) and (2) in English or any language specified in the Eighth Schedule to the Constitution.

#### 7. Clause 6- Consent

(1) The consent given by the Data Principal shall be free, specific, informed, unconditional and unambiguous with a clear affirmative action, and shall signify an agreement to the processing of her personal data for the specified purpose and be limited to such personal data as is necessary for such specified purpose.

## Illustration.

X, an individual, downloads Y, a telemedicine app. Y requests the consent of X for (i) the processing of her personal data for making available telemedicine services, and (ii) accessing her mobile phone contact list, and X signifies her consent to both. Since phone contact list is not necessary for making available telemedicine services, her consent shall be limited to the processing of her personal data for making available telemedicine services.

#### **Clause 7- Consent**

(1) Consent of the Data Principal means any freely given, specific, informed and unambiguous indication of the Data Principal's wishes by which the Data Principal, by a clear affirmative action, signifies agreement to the processing of her personal data for the specified purpose.

For the purpose of this sub- section, "specified purpose" means the purpose mentioned in the notice given by the Data Fiduciary to the Data Principal in accordance with the provisions of this Act.

(2) Any part of consent referred in sub- section (1) which constitutes an infringement of provisions of this Act shall be invalid to the extent of such infringement.

# <mark>Illustration</mark>:

'A' enters into a contract with 'B' to provide a service 'X' to 'B'. As part of the contract, 'B' consents to: (a) processing of her personal data by 'A', and (b)

- This suggests that when a data principal gives consent for data processing, the consent - (i) should be taken for a specified purpose; and (ii) should be limited to the data necessary for that specific purpose. So, where a data principal gives consent for her data to be processed for a particular purpose, the data fiduciary would only be permitted to process that data which is necessary for the specified purpose. And merely taking consent of the data principal for other data (which is not required for that purpose) would not allow the data fiduciary to process such additional data. The illustration accompanying the 2023 DPDPB Clause 6(1) has been updated to reflect this change. The 2023 DPDPB also adds that consent of the data principal should be unconditional.
- The illustration accompanying the 2023 DPDPB, clause 6(5) has been updated. This illustration makes clear that the withdrawal of consent by the data principal does not impact the lawfulness



(2) Any part of consent referred in sub-section (1) which constitutes an infringement of the provisions of this Act or the rules made thereunder or any other law for the time being in force shall be invalid to the extent of such infringement.

# *Illustration*.

X, an individual, buys an insurance policy using the mobile app or website of Y, an insurer. She gives to Y her consent for (i) the processing of her personal data by Y for the purpose of issuing the policy, and (ii) waiving her right to file a complaint to the Data Protection Board of India. Part (ii) of the consent, relating to waiver of her right to file a complaint, shall be invalid.

- (3) Every request for consent under the provisions of this Act or the rules made thereunder shall be presented to the Data Principal in a clear and plain language, giving her the option to access such request in English or any language specified in the Eighth Schedule to the Constitution and providing the contact details of a Data Protection Officer, where applicable, or of any other person authorised by the Data Fiduciary to respond to any communication from the Data Principal for the purpose of exercise of her rights under the provisions of this Act.
- (4) Where consent given by the Data Principal is the basis of processing of personal data, such Data Principal shall have the right to withdraw her consent at any time, with the ease of doing so

waive her right to file a complaint with the Board under the provisions of this Act. Part (b) of the consent by which 'B' has agreed to waive her right shall be considered invalid.

- (3) Every request for consent under the provisions of this Act shall be presented to the Data Principal in a clear and plain language, along with the contact details of a Data Protection Officer, where applicable, or of any other person authorised by the Data Fiduciary to respond to any communication from the Data Principal for the purpose of exercise of her rights under the provisions of this Act. The Data Fiduciary shall give to the Data Principal the option to access such request for consent in English or any language specified in the Eighth Schedule to the Constitution of India.
- (4) Where consent given by the Data Principal is the basis of processing of personal data, the Data Principal shall have the right to withdraw her consent at any time. The consequences of such withdrawal shall be borne by such Data Principal. The withdrawal of consent shall not affect the lawfulness of processing of the personal data based on consent before its withdrawal. The ease of such withdrawal shall be comparable to the ease with which consent may be given.

# <mark>Illustration</mark>:

'A' enters into a contract with 'B' to provide a service 'X' to 'B'. As part of the contract, 'B' consents to processing of her personal data by 'A'. If 'B'

of processing of the personal data before consent was withdrawn.

- A data principal can give, manage, review or withdraw her consent to the data fiduciary through a 'consent manager.' Under the 2022 DPDPB, this consent manager was understood to be a data fiduciary. The 2023 DPDPB defines consent manager in clause 2, as a (Data Protection) Board-registered, single point of contact, that enables a data principal to give, manage, review and withdraw her consent through an accessible, transparent and interoperable platform. The definition allows for the consent manager to be any 'person.' This means that the consent manager can have a limited role of providing a platform to manage consent, without having all the obligations of a data fiduciary.
- Under the 2022 DPDPB, a data fiduciary could not deny service under an existing contract to a data principal, on the ground the data principal has not consented to provide additional information (where such additional information was not necessary for the concluded contract). This restriction has been omitted from the 2023 DPDPB.



being comparable to the ease with which such consent was given.

(5) The consequences of the withdrawal referred to in sub-section (4) shall be borne by the Data Principal, and such withdrawal shall not affect the legality of processing of the personal data based on consent before its withdrawal.

# *Illustration*.

X, an individual, is the user of an online shopping app or website operated by Y, an e-commerce service provider. X consents to the processing of her personal data by Y for the purpose of fulfilling her supply order and places an order for supply of a good while making payment for the same. If X withdraws her consent, Y may stop enabling X to use the app or website for placing orders, but may not stop the processing for supply of the goods already ordered and paid for by X.

(6) If a Data Principal withdraws her consent to the processing of personal data under sub-section (5), the Data Fiduciary shall, within a reasonable time, cease and cause its Data Processors to cease processing the personal data of such Data Principal unless such processing without her consent is required or authorised under the provisions of this Act or the rules made thereunder or any other law for the time being in force in India.

### Illustration.

withdraws her consent to processing of her personal data, 'A' may stop offering the service 'X' to 'B'.

(5) If a Data Principal withdraws her consent to the processing of personal data under sub-section (4), the Data Fiduciary shall, within a reasonable time, cease and cause its Data Processors to cease processing of the personal data of such Data Principal unless such processing without the Data Principal's consent is required or authorised under the provisions of this Act or any other law.

#### *Illustration*:

'A' subscribes to an e-mail and SMS-based sales notification service operated by 'B'. As part of the subscription contract, 'A' shares her personal data including mobile number and e-mail ID with 'B' which shares it further with 'C', a Data Processor for the purpose of sending alerts to 'A' via e-mail and SMS. If 'A' withdraws her consent to processing of her personal data, 'B' shall stop and cause 'C' to stop processing the personal data of 'A'.

(6) The Data Principal may give, manage, review or withdraw her consent to the Data Fiduciary through a Consent Manager.

For the purpose of this section, a "Consent Manager" is a Data Fiduciary which enables a Data Principal to give, manage, review and withdraw her consent through an accessible, transparent and interoperable platform.



- X, a telecom service provider, enters into a contract with Y, a Data Processor, for emailing telephone bills to the customers of X. Z, a customer of X, who had earlier given her consent to X for the processing of her personal data for emailing of bills, downloads the mobile app of X and opts to receive bills only on the app. X shall itself cease, and shall cause Y to cease, the processing of the personal data of Z for emailing bills.
- (7) The Data Principal may give, manage, review or withdraw her consent to the Data Fiduciary through a Consent Manager.
- (8) The Consent Manager shall be accountable to the Data Principal and shall act on her behalf in such manner and subject to such obligations as may be prescribed.
- (9) Every Consent Manager shall be registered with the Board in such manner and subject to such technical, operational, financial and other conditions as may be prescribed.
- (10) Where a consent given by the Data Principal is the basis of processing of personal data and a question arises in this regard in a proceeding, the Data Fiduciary shall be obliged to prove that a notice was given by her to the Data Principal and consent was given by such Data Principal to the Data Fiduciary in accordance with the provisions of this Act and the rules made thereunder.

- (7) The Consent Manager specified in this clause shall be an entity that is accountable to the Data Principal and acts on behalf of the Data Principal. Every Consent Manager shall be registered with the Board in such manner and subject to such technical, operational, financial and other conditions as may be prescribed.
- (8) The performance of any contract already concluded between a Data Fiduciary and a Data Principal shall not be made conditional on the consent to the processing of any personal data not necessary for that purpose.

# *Illustration*:

- If 'A' enters into a contract with 'B' to provide a service 'X' to 'B' then 'A' shall not deny to provide service 'X' to 'B' on B's refusal to give consent for collection of additional personal data which is not necessary for the purpose of providing service 'X'.
- (9) Where consent given by the Data Principal is the basis of processing of personal data and a question arises in this regard in a proceeding, the Data Fiduciary shall be obliged to prove that a notice was given by the Data Fiduciary to the Data Principal and consent was given by the Data Principal to the Data Fiduciary in accordance with the provisions of this Act.



# 8. Clause 7: Certain legitimate uses

A Data Fiduciary may process personal data of a Data Principal for any of following uses, namely:—

(a) for the specified purpose for which the Data Principal has voluntarily provided her personal data to the Data Fiduciary, and in respect of which she has not indicated to the Data Fiduciary that she does not consent to the use of her personal data.

## *Illustrations*.

- (I) X, an individual, makes a purchase at Y, a pharmacy. She voluntarily provides Y her personal data and requests Y to acknowledge receipt of the payment made for the purchase by sending a message to her mobile phone. Y may process the personal data of X for the purpose of sending the receipt.
- (II) X, an individual, electronically messages Y, a real estate broker, requesting Y to help identify a suitable rented accommodation for her and shares her personal data for this purpose. Y may process her personal data to identify and intimate to her the details of accommodation available on rent. Subsequently, X informs Y that X no longer needs help from Y. Y shall cease to process the personal data of X.
- (b) for the State and any of its instrumentalities to provide or issue to the Data Principal such

## **Clause 8: Deemed Consent**

A Data Principal is deemed to have given consent to the processing of her personal data if such processing is necessary:

(1) in a situation where the Data Principal voluntarily provides her personal data to the Data Fiduciary and it is reasonably expected that she would provide such personal data;

### *Illustration*:

'A' shares her name and mobile number with a Data Fiduciary for the purpose of reserving a table at a restaurant. 'A' shall be deemed to have given her consent to the collection of her name and mobile number by the Data Fiduciary for the purpose of confirming the reservation.

(2) for the performance of any function under any law, or the provision of any service or benefit to the Data Principal, or the issuance of any certificate, license, or permit for any action or activity of the Data Principal, by the State or any instrumentality of the State;

### *Illustration*:

'A' shares her name, mobile number and bank account number with a government department for direct credit of agricultural income support.

'A' shall be deemed to have given her consent to the processing of her name, mobile number and bank

- Instead of "deemed consent", the new Bill calls them "legitimate uses".
- Under the 2022 DPDPB, where the data principal voluntarily shared her data with a data fiduciary, she was deemed to have consented to processing of her data, if (i) processing of the data was necessary; and (ii) it was reasonably expected that she would provide such personal data. The 2023 DPDPB amends this to say that where a data principal voluntarily shares her personal data, she is deemed to have consented to processing of the data, (i) for the specified purpose for which she has shared data; and (ii) if she has not indicated to the data fiduciary that she objects to use of her data.
- Under the 2022 DPDPB, a data principal is deemed to have consented to processing of personal data by the state or state instrumentalities (such as government and governmental bodies and departments) for certain purposes, where such processing is necessary. The **DPDPB** provides wider 2023 exemptions to the State and expands the list of situations where a state/state instrumentality can process personal data, without consent of the data principal.



subsidy, benefit, service, certificate, licence or permit as may be prescribed, where—

(i) she has previously consented to the processing of her personal data by the State or any of its instrumentalities for any subsidy, benefit, service, certificate, licence or permit; or

(ii)such personal data is available in digital form in, or in non-digital form and digitised subsequently from, any database, register, book or other document which is maintained by the State or any of its instrumentalities and is notified by the Central Government,

subject to standards followed for processing being in accordance with the policy issued by the Central Government or any law for the time being in force for governance of personal data.

### *Illustration*.

X. a pregnant woman, enrols herself on an app or website to avail of government's maternity benefits programme, while consenting to provide her personal data for the purpose of availing of such benefits. Government may process the personal data of X processing to determine her eligibility to receive any other prescribed benefit from the government.

(c) for the performance by the State or any of its instrumentalities of any function under any law for the time being in force in India or in the

account number for the purpose of credit of fertilizer subsidy amount to her bank account.

- (3) for compliance with any judgment or order issued under any law;
- (4) for responding to a medical emergency involving a threat to the life or immediate threat to the health of the Data Principal or any other individual;
- (5) for taking measures to provide medical treatment or health services to any individual during an epidemic, outbreak of disease, or any other threat to public health;
- (6) for taking measures to ensure safety of, or provide assistance or services to any individual during any disaster, or any breakdown of public order;
- (7) for the purposes related to employment, including prevention of corporate espionage, maintenance of confidentiality of trade secrets, intellectual property, classified information, recruitment, termination of employment, provision of any service or benefit sought by a Data Principal who is an employee, verification of attendance and assessment of performance;

### *Illustration*:

A' shares her biometric data with her employer 'B' for the purpose of marking A's attendance in the biometric attendance system installed at A's workplace. 'A' shall be deemed to have given her

- For instance the instrumentality can process personal data for providing benefit/subsidy/service etc. where the data principal has previously consented to personal data processing for any such benefit/subsidy etc. This suggests that once a person has consented to personal data processing by the state/state instrumentality for any benefit/subsidy/service etc., the state does not need to ask for consent for data processing, afresh. Another instance is where the data is available in government records and is notified by the government. In these cases, the data can be processed by following certain standards, which are as per the government's policy or law. The state/state instrumentality can also process personal data without consent for performing a function under law, or in the interest of national security.
- The 2023 DPDPB also permits data fiduciaries to process and disclose personal data to the government (i.e. to the state or state instrumentalities) where there is an obligation to disclose such information to the government.
- Under the 2022 DPDPB, a data principal is deemed to have given consent for processing for the purpose of "compliance with any judgment or order"



interest of sovereignty and integrity of India or security of the State;

- (d) for fulfilling any obligation under any law for the time being in force in India on any person to disclose any information to the State or any of its instrumentalities, subject to such processing being in accordance with the provisions regarding disclosure of such information in any other law for the time being in force;
- (e) for compliance with any judgment or decree or order issued under any law for the time being in force in India, or any judgment or order relating to claims of a contractual or civil nature under any law for the time being in force outside India;
- (f) for responding to a medical emergency involving a threat to the life or immediate threat to the health of the Data Principal or any other individual;
- (g) for taking measures to provide medical treatment or health services to any individual during an epidemic, outbreak of disease, or any other threat to public health;
- (h) for taking measures to ensure safety of, or provide assistance or services to, any individual during any disaster, or any breakdown of public order.

Explanation.—For the purposes of this clause, the expression "disaster" shall have the same

consent to the processing of her biometric data for the purpose of verification of her attendance.

- (8) in public interest, including for:
  - (a) prevention and detection of fraud;
  - (b) mergers, acquisitions, any other similar combinations or corporate restructuring transactions in accordance with the provisions of applicable laws;
  - (c) network and information security;
  - (d) credit scoring;
  - (e) operation of search engines for processing of publicly available personal data;
  - (f) processing of publicly available personal data; and
  - (g) recovery of debt;
- (9) for any fair and reasonable purpose as may be prescribed after taking into consideration:
  - (a) whether the legitimate interests of the Data Fiduciary in processing for that purpose outweigh any adverse effect on the rights of the Data Principal;
  - (b) any public interest in processing for that purpose; and (c) the reasonable expectations

- issued under any law." The 2023 DPDPB expands this list to include a judgment or order relating to contractual or civil claims under foreign law.
- The 2023 DPDPB introduces an additional ground for data processing in employer-employee relationships i.e. purposes "related to safeguarding the employer from loss or liability." This could increase the types of situations in which an employer can process personal data of an employee without explicitly seeking consent.
- The 2023 DPDPB omits "public interest" as well as the residuary ground of "any fair and reasonable purpose as may be prescribed," as grounds for establishing deemed consent. This increases the cases in which data fiduciaries must actively seek consent, unless the processing falls under one of the exemptions set out in Clause 17 (mergers, financial frauds, etc.) or Clause 3 (processing of information that the individual has made public or is made public under a law).
- The meaning of the term "disaster" has been clarified under the 2023 DPDPB.



meaning as assigned to it in clause (d) of section
2 of the Disaster Management Act, 2005; or

(i) for the purposes of employment or those related to safeguarding the employer from loss or liability, such as prevention of corporate espionage, maintenance of confidentiality of trade secrets, intellectual property, classified information or provision of any service or benefit sought by a Data Principal who is an employee.

of the Data Principal having regard to the context of the processing.

# 9. Clause 8: General obligations of Data Fiduciary

- (1) A Data Fiduciary shall, irrespective of any agreement to the contrary or failure of a Data Principal to carry out the duties provided under this Act, be responsible for complying with the provisions of this Act and the rules made thereunder in respect of any processing undertaken by it or on its behalf by a Data Processor.
- (2) A Data Fiduciary may engage, appoint, use or otherwise involve a Data Processor to process personal data on its behalf for any activity related to offering of goods or services to Data Principals only under a valid contract.
- (3) Where personal data processed by a Data Fiduciary is likely to be—

# **Clause 9: General obligations of Data Fiduciary**

- (1) A Data Fiduciary shall, irrespective of any agreement to the contrary, or noncompliance of a Data Principal with her duties specified in this Act, be responsible for complying with the provisions of this Act in respect of any processing undertaken by it or on its behalf by a Data Processor or another Data Fiduciary.
- (2) A Data Fiduciary shall make reasonable efforts to ensure that personal data processed by or on behalf of the Data Fiduciary is accurate and complete, if the personal data:
  - (a) is likely to be used by the Data Fiduciary to make a decision that affects the Data Principal to whom the personal data relates; or
- The 2023 DPDPB requires a data fiduciary to ensure that personal data processed by it/on its behalf is 'complete,' 'accurate,' and 'consistent.' The 2022 DPDPB only used the terms 'accurate' and 'complete.' Under the 2022 DPDPB, a data fiduciary is required to make reasonable efforts to ensure that data is so maintained. The standard under the 2023 DPDPB is to "ensure", not just take reasonable efforts.
- The 2023 DPDPB clarifies that a data fiduciary can engage a data processor under a valid contract. Consent is not required from a data principal for this purpose. The bill specifically states that the purpose for engaging a data processor for "any activity related to



- (a) used to make a decision that affects the Data Principal; or
- (b) disclosed to another Data Fiduciary,

the Data Fiduciary processing such personal data shall ensure its completeness, accuracy and consistency.

- (4) A Data Fiduciary shall implement appropriate technical and organisational measures to ensure effective observance of the provisions of this Act and the rules made thereunder.
- (5) A Data Fiduciary shall protect personal data in its possession or under its control, including in respect of any processing undertaken by it or on its behalf by a Data Processor, by taking reasonable security safeguards to prevent personal data breach.
- (6) In the event of a personal data breach, the Data Fiduciary shall give the Board and each affected Data Principal, intimation of such breach in such form and manner as may be prescribed.
- (7) A Data Fiduciary shall, unless retention is necessary for compliance with any law for the time being in force,—
- (a) erase personal data, upon the Data Principal withdrawing her consent or as soon as it is reasonable to assume that the specified purpose is no longer being served, whichever is earlier; and

(b) is likely to be disclosed by the Data Fiduciary to another Data Fiduciary.

#### *Illustration:*

- 'A' has instructed her mobile service provider 'B' to mail physical copies of monthly bills to her postal address. Upon a change in her postal address, 'A' duly informs 'B' of her new postal address and completes necessary KYC formalities. 'B' should ensure that the postal address of 'A' is updated accurately in its records.
- (3) A Data Fiduciary shall implement appropriate technical and organizational measures to ensure effective adherence with the provisions of this Act.
- (4) Every Data Fiduciary and Data Processor shall protect personal data in its possession or under its control by taking reasonable security safeguards to prevent personal data breach.
- (5) In the event of a personal data breach, the Data Fiduciary or Data Processor as the case may be, shall notify the Board and each affected Data Principal, in such form and manner as may be prescribed. For the purpose of this section "affected Data Principal" means any Data Principal to whom any personal data affected by a personal data breach relates.
- (6) A Data Fiduciary must cease to retain personal data, or remove the means by which the personal data can be associated with particular Data Principals, as soon as it is reasonable to assume that:

- offering of goods or services to data principals."
- Under the 2022 DPDPB, a data fiduciary was responsible for data protection compliance in cases where a data processor or another data fiduciary carried out the processing on its behalf. While a data fiduciary remains responsible when it engages a data processor under the 2023 DPDPB, the 2023 DPDPB does not envisage a situation where a data fiduciary processes personal data on behalf of another data fiduciary.
- The 2023 DPDPB places the obligation regarding safeguarding personal data and preventing personal data breach on the data fiduciary, even for actions performed by the data processor on its behalf (while in the earlier version, the data fiduciaries and data processors were independently responsible).
- Under the 2023 DPDPB the duty to report personal data breach to the Data Protection Board and to affected data principals is upon the data fiduciary only, while under the 2022 DPDPB this obligation was on both, the data fiduciary and the data processor.



(b) cause its Data Processor to erase any personal data that was made available by the Data Fiduciary for processing to such Data Processor.

#### *Illustrations*.

- (I) X, an individual, registers herself on an online marketplace operated by Y, an e-commerce service provider. X gives her consent to Y for the processing of her personal data for selling her used car. The online marketplace helps conclude the sale. Y shall no longer retain her personal data.
- (II) X, an individual, decides to close her savings account with Y, a bank. Y is required by law applicable to banks to maintain the record of the identity of its clients for a period of ten years beyond closing of accounts. Since retention is necessary for compliance with law, Y shall retain X's personal data for the said period.
- (8) The purpose referred to in clause (a) of subsection (7) shall be deemed to no longer be served, if the Data Principal does not—
- (a) approach the Data Fiduciary for the performance of the specified purpose; and
- (b) exercise any of her rights in relation to such processing,

for such time period as may be prescribed, and different time periods may be prescribed for different classes of Data Fiduciaries and for different purposes.

- (a) the purpose for which such personal data was collected is no longer being served by its retention; and
- (b) retention is no longer necessary for legal or business purposes.

#### *Illustration*

(A): 'A' creates an account on 'X', a Social Media Platform. As part of the process of creating the account, 'A' shares her personal data with 'X'. After three months, 'A' deletes the account. Once 'A' deletes the account, 'X' must stop retaining the personal data of 'A' or remove the means by which the personal data of 'A' can be associated with 'A'.

### *Illustration*

- (B): 'A' opens a savings account with a bank. As part of KYC formalities, 'A' shares her personal data with the bank. After six months, 'A' closes the savings account with the bank. As per KYC rules, the bank is required to retain personal data for a period beyond six months. In this case, the bank may retain 'A's' personal data for the period prescribed in KYC Rules because such retention is necessary for a legal purpose.
- (7) Every Data Fiduciary shall publish, in such manner as may be prescribed, the business contact information of a Data Protection Officer, if applicable, or a person who is able to answer on

- Regarding erasure/removal of data, under the 2022 DPDPB data fiduciaries had the option to either (i) cease to retain data; or (ii) remove the means by which personal data can be associated with a particular person. Under the 2023 DPDPB, a data fiduciary only has the option to erase/cause erasure of the data. A data fiduciary is also required to ensure that a data processor erases personal data once the purpose for data processing is completed.
- Under the DPDPB 2023, personal data can only be retained if (i) it is necessary for compliance with any law; (ii) the data is required for the specified purpose for which it was collected (not for business legal and business purposes, like the earlier version).
- The 2023 DPDPB clarifies that data fiduciaries should erase personal data as soon as it is reasonable to assume that the purpose is no longer being served. If the data principal (i) does not approach the data fiduciary to perform the specified purpose; and (ii) does not exercise her rights in relation to such processing, for a certain prescribed time period a data fiduciary can assume that the data is no longer required for the specified purpose. The time period will be prescribed by the government through rules for different



- (9) A Data Fiduciary shall publish, in such manner as may be prescribed, the business contact information of a Data Protection Officer, if applicable, or a person who is able to answer on behalf of the Data Fiduciary, the questions, if any, raised by the Data Principal about the processing of her personal data.
- (10) A Data Fiduciary shall establish an effective mechanism to redress the grievances of Data Principals.
- (11) For the purposes of this section, it is hereby clarified that a Data Principal shall be considered as not having approached the Data Fiduciary for the performance of the specified purpose, in any period during which she has not initiated contact with the Data Fiduciary for such performance, in person or by way of communication in electronic or physical form.

behalf of the Data Fiduciary, the Data Principal's questions about the processing of her personal data.

- (8) Every Data Fiduciary shall have in place a procedure and effective mechanism to redress the grievances of Data Principals.
- (9) The Data Fiduciary may, where consent of the Data Principal has been obtained, share, transfer or transmit the personal data to any Data Fiduciary, or engage, appoint, use or involve a Data Processor to process personal data on its behalf, only under a valid contract. Such Data Processor may, if permitted under its contract with the Data Fiduciary, further engage, appoint, use, or involve another Data Processor in processing personal data only under a valid contract.

classes of data fiduciaries and for different purposes.

- Data fiduciaries must also erase personal data on the withdrawal of consent by the data principal.
- Under the 2022 DPDPB, a data fiduciary could share, transmit, etc. personal data to another data fiduciary after obtaining consent of the data principal. Also, data processors were explicitly permitted to appoint another data processor. These provisions have been removed under the 2023 DPDPB.

# 10. Clause 9: Processing of personal data of children

(1) The Data Fiduciary shall, before processing any personal data of a child or a person with disability who has a lawful guardian obtain verifiable consent of the parent of such child or the lawful guardian, as the case may be, in such manner as may be prescribed.

Explanation.—For the purpose of this subsection, the expression "consent of the parent"

# Clause 10: Additional obligations in relation to processing of personal data of children

- (1) The Data Fiduciary shall, before processing any personal data of a child, obtain verifiable parental consent in such manner as may be prescribed. For the purpose of this section, "parental consent" includes the consent of lawful guardian, where applicable.
- (2) A Data Fiduciary shall not undertake such processing of personal data that is likely to cause harm to a child, as may be prescribed.

- The 2023 DPDPB includes persons with disability within the scope of this clause.
- The 2023 DPDPB uses the phrase "detrimental effect on the well-being of a child" in place of "harm to a child."
- The 2022 DPDPB allowed the government to set out purposes for which the requirement to get parental consent and the bar on tracking, etc. will not apply. Under the 2023 DPDPB the government can also notify "classes of data fiduciaries" that would be exempt



	includes the consent of lawful guardian, wherever applicable.  (2) A Data Fiduciary shall not undertake such processing of personal data that is likely to cause any detrimental effect on the well-being of a child.  (3) A Data Fiduciary shall not undertake tracking or behavioural monitoring of children or targeted advertising directed at children.  (4) The provisions of sub-sections (1) and (3) shall not be applicable to processing of personal data of a child by such classes of Data Fiduciaries or for such purposes, and subject to such conditions, as may be prescribed.  (5) The Central Government may, if satisfied that a Data Fiduciary has ensured that its processing of personal data of children is done in a manner that is verifiably safe, notify for such processing by such Data Fiduciary the age above which that Data Fiduciary shall be exempt from the applicability of all or any of the obligations under sub-sections (1) and (3) in respect of processing by that Data Fiduciary as the notification may specify.	(3) A Data Fiduciary shall not undertake tracking or behavioural monitoring of children or targeted advertising directed at children.  (4) The provisions of sub-sections (1) and (3) shall not be applicable to processing of personal data of a child for such purposes, as may be prescribed.	from these obligations. The exemptions would be subject to conditions prescribed by the CG.  • The 2023 DPDPB empowers the central government ("CG") to prescribe the age above which the conditions related to parental consent, and restriction on tracking, targeted advertising etc. will not apply to a data fiduciary – if the government is satisfied that the data fiduciary has implemented verifiably safe measures for processing the personal data of children.
11.	Clause 10: Additional obligations of Significant Data Fiduciary	Clause 11: Additional obligations of Significant Data Fiduciary	There are minor changes to language of the clause.
	(1) The Central Government may notify any Data Fiduciary or class of Data Fiduciaries as Significant Data Fiduciary, on the basis of an	(1) The Central Government may notify any Data Fiduciary or class of Data Fiduciaries as Significant	One of the factors for classifying a data fiduciary as a significant data fiduciary under the 2022 DPDPB was "risk of
			23



assessment of such relevant factors as it may determine, including—

- (a) the volume and sensitivity of personal data processed;
- (b) risk to the rights of Data Principal;
- (c) potential impact on the sovereignty and integrity of India;
- (d) risk to electoral democracy;
- (e) security of the State; and
- (f) public order.
- (2) The Significant Data Fiduciary shall—
- (a) appoint a Data Protection Officer who shall—
- (i) represent the Significant Data Fiduciary under the provisions of this Act;
- (ii) be based in India;
- (iii) be an individual responsible to the Board of Directors or similar governing body of the Significant Data Fiduciary; and
- (iv) be the point of contact for the grievance redressal mechanism under the provisions of this Act;
- (b) appoint an independent data auditor to carry out data audit, who shall evaluate the compliance

Data Fiduciary, on the basis of an assessment of relevant factors, including:

- (a) the volume and sensitivity of personal data processed;
- (b) risk of harm to the Data Principal;
- (c) potential impact on the sovereignty and integrity of India;
- (d) risk to electoral democracy;
- (e) security of the State;
- (f) public order; and
- (g) such other factors as it may consider necessary;
- (2) The Significant Data Fiduciary shall:
  - (a) appoint a Data Protection Officer who shall represent the Significant Data Fiduciary under the provisions of this Act and be based in India. The Data Protection Officer shall be an individual responsible to the Board of Directors or similar governing body of the Significant Data Fiduciary. The Data Protection officer shall be the point of contact for the grievance redressal mechanism under the provisions of this Act;

harm to the data principal." This has been changed to "risk to the rights of data principal." The meaning of Data Protection Impact Assessment has been explained in some further detail in the 2023 DPDPB.



of the Significant Data Fiduciary in accordance with the provisions of this Act; and

- (c) undertake the following other measures, namely:—
- (i) periodic Data Protection Impact Assessment, which shall be a process comprising a description of the rights of Data Principals and the purpose of processing of their personal data, assessment and management of the risk to the rights of the Data Principals, and such other matters regarding such process as may be prescribed;
- (ii) periodic audit; and
- (iii) such other measures, consistent with the provisions of this Act, as may be prescribed.

- (b) appoint an Independent Data Auditor who shall evaluate the compliance of the Significant Data Fiduciary with provisions of this Act; and
- (c) undertake such other measures including Data Protection Impact Assessment and periodic audit in relation to the objectives of this Act, as may be prescribed.

For the purpose of this section, "Data Protection Impact Assessment" means a process comprising description, purpose, assessment of harm, measures for managing risk of harm and such other matters with respect to processing of personal data, as may be prescribed.

## CHAPTER III - RIGHTS AND DUTIES OF DATA PRINCIPAL

# 12. Clause 11: Right to access information about personal data

- (1) The Data Principal shall have the right to obtain from the Data Fiduciary to whom she has previously given consent, including consent as referred to in clause (a) of section 7 (hereinafter referred to as the said Data Fiduciary), for processing of personal data, upon making to it a request in such manner as may be prescribed,—
- (a) a summary of personal data which is being processed by such Data Fiduciary and the

# Clause 12: Right to information about personal data

The Data Principal shall have the right to obtain from the Data Fiduciary:

- (1) the confirmation whether the Data Fiduciary is processing or has processed personal data of the Data Principal;
- (2) a summary of the personal data of the Data Principal being processed or that has been processed by the Data Fiduciary and the processing activities
- Under the 2023 DPDPB, individuals can make requests to access information only when collection was based on consent or deemed consent (i.e. when they have voluntarily provided data for processing). And not when data is collected for other 'legitimate uses'.
- The 2023 DPDPB introduces limits to the access request rights of data principals. If personal data is – (i) shared with a data fiduciary that is authorised by law to obtain such data; and (ii) shared as



processing activities undertaken by that Data Fiduciary with respect to such personal data;

- (b) the identities of all other Data Fiduciaries and Data Processors with whom the personal data has been shared by such Data Fiduciary, along with a description of the personal data so shared; and
- (c) any other information related to the personal data of such Data Principal and its processing, as may be prescribed.
- (2) Nothing contained in clause (b) or clause (c) of sub-section (1) shall apply in respect of the sharing of any personal data by the said Data Fiduciary with any other Data Fiduciary authorised by law to obtain such personal data, where such sharing is pursuant to a request made in writing by such other Data Fiduciary for the purpose of prevention or detection or investigation of offences or cyber incidents, or for prosecution or punishment of offences.

undertaken by the Data Fiduciary with respect to the personal data of the Data Principal;

- (3) in one place, the identities of all the Data Fiduciaries with whom the personal data has been shared along with the categories of personal data so shared; and
- (4) any other information as may be prescribed.

a response to a written request by the data fiduciary, for the specified purposes to prevent/detect offences etc., then the data principal's right to receive information does not apply.

• There are some other minor changes in the text of the clauses.

# 13. Clause 12: Right to correction and erasure of personal data

(1) A Data Principal shall have the right to correction, completion, updating and erasure of her personal data for the processing of which she has previously given consent, including consent as referred to in clause (a) of section 7, in accordance with any requirement or procedure under any law for the time being in force.

# Clause 13: Right to correction and erasure of personal data

- (1) A Data Principal shall have the right to correction and erasure of her personal data, in accordance with the applicable laws and in such manner as may be prescribed.
- (2) A Data Fiduciary shall, upon receiving a request for such correction and erasure from a Data Principal:
- This right is also limited to scenarios where individuals have given their consent or consent is deemed to have been taken (i.e. when the data fiduciary has collected personal data directly from the individual).
- The 2023 DPDPB explicitly gives a data principal the rights to 'completion' and 'updating' of her personal data.



- (2) A Data Fiduciary shall, upon receiving a request for correction, completion or updating from a Data Principal,—
- (a) correct the inaccurate or misleading personal data;
- (b) complete the incomplete personal data; and
- (c) update the personal data.
- (3) A Data Principal shall make a request in such manner as may be prescribed to the Data Fiduciary for erasure of her personal data, and upon receipt of such a request, the Data Fiduciary shall erase her personal data unless retention of the same is necessary for the specified purpose or for compliance with any law for the time being in force.

- (a) correct a Data Principal's inaccurate or misleading personal data;
- (b) complete a Data Principal's incomplete personal data;
- (c) update a Data Principal's personal data;
- (d) erase the personal data of a Data Principal that is no longer necessary for the purpose for which it was processed unless retention is necessary for a legal purpose.
- In respect of the right to erasure, the 2023 DPDPB requires data principals to adhere to the prescribed procedures/legal requirements while exercising this right. The 2022 DPDPB provided an exception to the right of erasure, when retention was necessary for a "legal purpose." This is clarified under the 2023 DPDPB, which states that an exception applies when the retention is required for compliance with any law (the other ground for retention of personal data is that it is necessary for the specified purpose).

# 14. Clause 13: Right of grievance redressal

- (1) A Data Principal shall have the right to readily available means of grievance provided by a Data Fiduciary or Consent Manager in respect of any act or omission of such Data Fiduciary or Consent Manager, regarding the performance of its obligations in relation to the personal data of such Data Principal or the exercise of her rights under the provisions of this Act and the rules made thereunder.
- (2) The Data Fiduciary or Consent Manager shall respond to grievances referred to in sub-section (1) within such period as may be prescribed from

# Clause 14: Right of grievance redressal

- (1) A Data Principal shall have the right to readily available means of registering a grievance with a Data Fiduciary.
- (2) A Data Principal who is not satisfied with the response of a Data Fiduciary to a grievance or receives no response within seven days or such shorter period as may be prescribed, may register a complaint with the Board in such manner as may be prescribed.
- The 2023 DPDPB clarifies the grounds on which a data principal can file a complaint against a data fiduciary as well as a consent manager. These grounds include any act or omission by the data fiduciary or consent manager in relation to the personal data of the data principal, or in relation to the exercise of the data principal's rights under the 2023 DPDPB or rules framed under it.
- The 2022 DPDPB provided a period of 7 days (or shorter period if prescribed) to data fiduciaries to respond to the grievances of data principals. This time



	the date of its receipt for all or any class of Data Fiduciaries.  (3) The Data Principal shall exhaust the opportunity of redressing her grievance under this section before approaching the Board.		limit has been removed in the 2023 DPDPB and the time period for responding to such grievances is to be prescribed by the CG, for different classes of data fiduciaries.  • The 2023 DPDPB clarifies that exhausting remedies before the data fiduciary is mandatory before approaching the Data Protection Board.
15.	Clause 14: Right to Nominate.  (1) A Data Principal shall have the right to nominate, in such manner as may be prescribed, any other individual, who shall, in the event of death or incapacity of the Data Principal, exercise the rights of the Data Principal in accordance with the provisions of this Act and the rules made thereunder.  (2) For the purposes of this section, the expression "incapacity" means inability to exercise the rights of the Data Principal under the provisions of this Act or the rules made thereunder due to unsoundness of mind or infirmity of body.	Clause 15: Right to Nominate.  A Data Principal shall have the right to nominate, in such manner as may be prescribed, any other individual, who shall, in the event of death or incapacity of the Data Principal, exercise the rights of the Data Principal in accordance with the provisions of this Act.  For the purpose of this section, "incapacity" means inability to exercise the rights of the Data Principal under the provisions of this Act due to unsoundness of mind or body.	



# 16. Clause 15: Duties of Data Principal.

A Data Principal shall perform the following duties, namely -

- (a) comply with the provisions of all applicable laws while exercising rights under the provisions of this Act;
- (b) to ensure not to impersonate another person while providing her personal data for a specified purpose;
- (c) to ensure not to suppress any material information while providing her personal data for any document, unique identifier, proof of identity or proof of address by the State or any of its instrumentalities:
- (d) to ensure not to register a false or frivolous grievance or complaint with a Data Fiduciary or the Board; and
- (e) to furnish only such information as is verifiably authentic, while exercising the right to correction or erasure under the provisions of this Act or the rules made thereunder.

# Clause 16: Duties of Data Principal.

- (1) A Data Principal shall comply with the provisions of all applicable laws while exercising rights under the provisions of this Act.
- (2) A Data Principal shall not register a false or frivolous grievance or complaint with a Data Fiduciary or the Board.
- (3) A Data Principal shall, under no circumstances including while applying for any document, service, unique identifier, proof of identity or proof of address, furnish any false particulars or suppress any material information or impersonate another person.
- (4) A Data Principal shall furnish only such information as is verifiably authentic while exercising the right to correction or erasure under the provisions of this Act.
- Under the 2022 DPDPB there was a general duty on the data principal not to furnish false particulars or suppress material information. The 2023 DPDPB narrows down this duty and specifies that a data principal must not suppress any material information while applying for issuance of documents, unique identifier, proof of identity or proof or address (the term [applying for] "service" has been omitted in the 2023 DPDPB) from the state/government and government bodies.
- The 2023 DPDPB clarifies that there is a duty on data principals not to impersonate another person while providing data for a specified purpose.

### CHAPTER IV - SPECIAL PROVISIONS



# 17. Clause 16: Processing of Personal data outside India.

- (1) The Central Government may, by notification, restrict the transfer of personal data by a Data Fiduciary for processing to such country or territory outside India as may be so notified.
- (2) Nothing contained in this section shall restrict the applicability of any law for time being in force in India that provides for a higher degree of protection for or restriction on transfer of personal data by a Data Fiduciary outside India in relation to any personal data or Data Fiduciary or class thereof.

# Clause 17: Transfer of personal data outside India

The Central Government may, after an assessment of such factors as it may consider necessary, notify such countries or territories outside India to which a Data Fiduciary may transfer personal data, in accordance with such terms and conditions as may be specified.

- Under the 2023 DPDPB, data transfers are allows to all countries except those restricted by the Central Government. The terms and conditions of this restriction are not set out in law. Nor are the factors for putting a country on the blacklist.
- The 2023 DPDPB also clarifies that any other law that requires *higher degree of protection*, will remain unaffected. This would include the RBI's direction on store of payments data, among others.



# 18. | Clause 17: Exemptions

- (1) The provisions of Chapter II, except subsections (1) and (5) of section 8, and those of Chapter III and section 16 shall not apply where—
  - (a)the processing of personal data is necessary for enforcing any legal right or claim;
  - (b)the processing of personal data by any court or tribunal or any other body in India which is entrusted by law with the performance of any judicial or quasi-judicial or regulatory or supervisory function, where such processing is necessary for the performance of such function;
  - (c)personal data is processed in the interest of prevention, detection, investigation or prosecution of any offence or contravention of any law for the time being in force in India:
  - (d)personal data of Data Principals not within the territory of India is processed pursuant to any contract entered into with any person outside the territory of India by any person based in India;
  - (e)the processing is necessary for a scheme of compromise or arrangement or merger or amalgamation of two or more companies or a reconstruction by way of demerger or otherwise of a company, or transfer of undertaking of one or more company to another company, or involving division of one or more companies, approved by a court

# **Clause 18: Exemptions**

- (1) The provisions of Chapter 2 except sub-section (4) of section 9, Chapter 3 and Section 17 of this Act shall not apply where:
  - (a) the processing of personal data is necessary for enforcing any legal right or claim;
  - (b) the processing of personal data by any court or tribunal or any other body in India is necessary for the performance of any judicial or quasi-judicial function;
  - (c) personal data is processed in the interest of prevention, detection, investigation or prosecution of any offence or contravention of any law;
  - (d) personal data of Data Principals not within the territory of India is processed pursuant to any contract entered into with any person outside the territory of India by any person based in India.
- (2) The Central Government may, by notification, exempt from the application of provisions of this Act, the processing of personal data:
  - (a) by any instrumentality of the State in the interests of sovereignty and integrity of India, security of the State, friendly relations with foreign States, maintenance of public order or preventing incitement to any cognizable offence relating to any of these; and
  - (b) necessary for research, archiving or statistical purposes if the personal data is not to be used to take any decision specific to a Data Principal and such processing is carried

- The 2023 DPDPB expands the exemptions provided to data fiduciaries.
- The exemption from a majority of the provision of the bill has been expanded to include the following:
  - Under 2022 DPDPB only processing of personal data necessary for performance of judicial or quasijudicial function was exempted. Under the 2023 DPDPB the scope has expanded to include processing for regulatory and supervisory functions as well.
  - o The processing of data necessitated by merger, demerger or other actions relating to companies has been exempted, as long as it is approved by any competent authority. This will reduce any uncertainty in such circumstances. (Earlier, this was only recognised as 'public interest' ground for processing data- now the exception is wider.)
  - The processing of data for debt recovery related actions and investigations.
- Under the 2023 DPDPB, certain data fiduciaries or classes of data fiduciaries, can be exempted from certain obligations such as notice, data accuracy, erasure, and access rights of data principals, obligations of significant data



or tribunal or other authority competent to do so by law for the time being in force; and (f) the processing is for the purpose of ascertaining the financial information and assets and liabilities of any person who has defaulted in payment due on account of a loan or advance taken from a financial institution, subject to such processing being in accordance with the provisions regarding disclosure of information or data in any other law for the time being in force.

Explanation: For the purposes of this clause, the expressions "default" and "financial institution" shall have the meanings respectively assigned to them in sub-sections (12) and (14) of section 3 of the Insolvency and Bankruptcy Code, 2016.

## *Illustration*

X, an individual, takes a loan from Y, a bank. X defaults in paying her monthly loan repayment instalment on the date on which it falls due. Y may process the personal data of X for ascertaining her financial information and assets and liabilities.

- (2) The provisions of this Act shall not apply in respect of the processing of personal data
  - (a) by such instrumentality of the State as the Central Government may notify, in the interests of sovereignty and integrity of India, security of the State, friendly relations with foreign States, maintenance of public order or preventing incitement to any cognizable offence relating to any of

on in accordance with standards specified by the Board.

- (3) The Central Government may by notification, having regard to the volume and nature of personal data processed, notify certain Data Fiduciaries or class of Data Fiduciaries as Data Fiduciary to whom the provisions of Section 6, sub-sections (2) and (6) of section 9, sections 10, 11 and 12 of this Act shall not apply.
- (4) The provisions of sub-section (6) of section 9 of this Act shall not apply in respect of processing by the State or any instrumentality of the State.

fiduciaries, by notification. The 2023 DPDPB specifically states that these data fiduciaries can include startups notified by the CG. The CG can also notify that any provision(s) of the law will not apply to any data fiduciary or classes of data fiduciaries in the five years after the enactment of the legislation.

- The 2023 DPDPB, like the 2022 DPDPB provides an exemption from the provisions of the law for research, archiving and statistical purposes. But the standards for processing under the 2023 DPDPB are to be determined by the CG, and not by the Data Protection Board as in the 2022 DPDPB.
- Regarding exemption for state and its instrumentalities, under the 2023 DPDPB, the CG can notify state instrumentalities to whom the law would not apply. The exemption has also been expanded to include processing of any data by the CG that has been furnished by any instrumentality of the State.
- Under the 2022 DPDPB, the state/ state instrumentalities were granted a blanket exemption from the obligation to erase/remove personal data. Under the 2023 DPDPB this exemption continues, and data principles are not permitted to request erasure from state/state



- these, and the processing by the Central Government of any personal data that such instrumentality may furnish to it; and
- (b) necessary for research, archiving or statistical purposes if the personal data is not to be used to take any decision specific to a Data Principal and such processing is carried on in accordance with such standards as may be prescribed.
- (3) The Central Government may, having regard to the volume and nature of personal data processed, notify certain Data Fiduciaries or class of Data Fiduciaries, including startups, as Data Fiduciaries to whom the provisions of section 5, sub-sections (3) and (7) of section 8 and sections 10 and 11 of this Act shall not apply.

Explanation—For the purposes of this subsection, the term "startup" means a private limited company or a partnership firm or a limited liability partnership incorporated in India, which is eligible to be and is recognised as such in accordance with the criteria and process notified by the department to which matters relating to start-ups are allocated in the Central Government.

(4) In respect of processing by the State or any instrumentality of the State, the provisions of subsection (7) of section 8 and sub-section (3) of section 12 and, where such processing is for a purpose that does not include making of a decision that affects the Data Principal, subsection (2) of section 12 shall not apply.

instrumentalities. Moreover, state/state instrumentalities are also exempted from the obligation to correct/update/complete person data, where they are processing data for a purpose that does not include making of a decision that affects the data principal.



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#### CHAPTER V – DATA PROTECTION BOARD OF INDIA

### 19. Clause 18: Establishment of Board

- (1) With effect from such date as the Central Government may, by notification, appoint, there shall be established, for the purposes of this Act, a Board to be called the Data Protection Board of India.
- (2) The Board shall be a body corporate by the name aforesaid, having perpetual succession and a common seal, with power, subject to the provisions of this Act, to acquire, hold and dispose of property, both movable and immovable, and to contract and shall, by the said name, sue or be sued.
- (3) The headquarters of the Board shall be at such place as the Central Government may notify.

#### **Clause 19: Data Protection Board of India**

- (1) The Central Government shall, by notification, establish, for the purposes of this Act, a Board to be called the Data Protection Board of India. The allocation of work, receipt of complaints, formation of groups for hearing, pronouncement of decisions, and other functions of the Board shall be digital by design.
- (2) The strength and composition of the Board and the process of selection, terms and conditions of appointment and service, removal of its Chairperson and other Members shall be such as may be prescribed.
- (3) The chief executive entrusted with the management of the affairs of the Board shall be such individual as the Central Government may appoint and terms and conditions of her service shall be such as the Central Government may determine.
- (4) The Board shall have such other officers and employees, with such terms and conditions of appointment and service, as may be prescribed.
- (5) The Chairperson, Members, officers and employees of the Board shall be deemed, when acting or purporting to act in pursuance of provisions of this Act, to be public servants within the meaning of section 21 of the Indian Penal Code.

- DPDPB 2023 has revamped the provisions related to the Data Protection Board.
- The 2023 DPDPB provides details on the composition, selection process, conditions, removal criteria, etc. of the members, proceedings and powers of the Chairperson etc., instead of leaving them to be notified by the CG. The Data Protection Board is designated as a body corporate.
- The position of a chief executive for management of the affairs of Data Protection Board, which was present in the 2022 DPDPB, has been omitted in the 2023 DPDPB.



		(6) No suit, prosecution or other legal proceedings shall lie against the Board or its Chairperson, Member, employee or officer for anything which is done or intended to be done in good faith under the provisions of this Act.	
20.	Clause 19: Composition and qualifications for appointment of Chairperson and Members	Addition	
	(1) The Board shall consist of a Chairperson and such number of other Members as the Central Government may notify.		
	(2) The Chairperson and other Members shall be appointed by the Central Government in such manner as may be prescribed		
	(3) The Chairperson and every other Member shall be a person of ability, integrity and standing who possesses special knowledge or practical experience in data governance, administration or implementation of laws related to social or consumer protection, dispute resolution, information and communication technology, digital economy, law, regulation or technoregulation, or in any other field which in the opinion of the Central Government may be useful to the Board, and at least one among them shall be an expert in the field of law.		
21.	Clause 20: Salary, allowances payable to and term of office	Addition	
	(1) The salary, allowances and other terms and conditions of service of the Chairperson and other		



	Members shall be such as may be prescribed, and shall not be varied to their disadvantage after their appointment.  (2) The Chairperson and other Members shall hold office for a term of two years and shall be eligible for re-appointment.		
22.	Clause 21: Disqualifications for appointment and continuation as Chairperson and Members of Board.	Addition	
	(1) A person shall be disqualified for being appointed and continued as the Chairperson or a Member, if she—		
	(a) has been adjudged as an insolvent;		
	(b) has been convicted of an offence, which in the opinion of the Central Government, involves moral turpitude;		
	(c) has become physically or mentally incapable of acting as a Member;		
	(d) has acquired such financial or other interest, as is likely to affect prejudicially her functions as a Member; or		
	(e) has so abused her position as to render her continuance in office prejudicial to the public interest.		



	(2) The Chairperson or Member shall not be removed from her office by the Central Government unless she has been given an opportunity of being heard in the matter.		
23.	Clause 22: Resignation by Members and filling of vacancy	Addition	
	(1) The Chairperson or any other Member may give notice in writing to the Central Government of resigning from her office, and such resignation shall be effective from the date on which the Central Government permits her to relinquish office, or upon expiry of a period of three months from the date of receipt of such notice, or upon a duly appointed successor entering upon her office, or upon the expiry of the term of her office, whichever is earliest.		
	(2) A vacancy caused by the resignation or removal or death of the Chairperson or any other Member, or otherwise, shall be filled by fresh appointment in accordance with the provisions of this Act.		
	(3) The Chairperson and any other Member shall not, for a period of one year from the date on which they cease to hold such office, except with the previous approval of the Central Government, accept any employment, and shall also disclose to the Central Government any subsequent acceptance of employment with any Data Fiduciary against whom proceedings were		



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	initiated by or before such Chairperson or other Member.		
24.	Clause 23: Proceedings of Board	Addition	
	(1) The Board shall observe such procedure in regard to the holding of and transaction of business at its meetings, including by digital means, and authenticate its orders, directions and instruments in such manner as may be prescribed.		
	(2) No act or proceeding of the Board shall be invalid merely by reason of—		
	(a) any vacancy in or any defect in the constitution of the Board;		
	(b) any defect in the appointment of a person acting as the Chairperson or other Member of the Board; or		
	(c) any irregularity in the procedure of the Board, which does not affect the merits of the case.		
	(3) When the Chairperson is unable to discharge her functions owing to absence, illness or any other cause, the senior-most Member shall discharge the functions of the Chairperson until the date on which the Chairperson resumes her duties.		
25.	Clause 24: Officers and employees of Board.	Addition	



	The Board may, with previous approval of the Central Government, appoint such officers and employees as it may deem necessary for the efficient discharge of its functions under the provisions of this Act, on such terms and conditions of appointment and service as may be prescribed.		
26.	Clause 25: Members and officers to be public servants.  The Chairperson, Members, officers and employees of the Board shall be deemed, when acting or purporting to act in pursuance of provisions of this Act, to be public servants within the meaning of section 21 of the Indian Penal Code.	The Chairperson, Members, officers and employees of the Board shall be deemed, when acting or purporting to act in pursuance of provisions of this	
27.	Clause 26: Powers of Chairperson  The Chairperson shall exercise the following powers, namely:—  (a) general superintendence and giving direction in respect of all administrative matters of the Board;  (b) authorise any officer of the Board to scrutinise any intimation, complaint, reference or correspondence addressed to the Board; and	Addition	



(c) authorise performance of any of the functions of the Board and conduct any of its proceedings, by an individual Member or groups of Members and to allocate proceedings among them.

#### CHAPTER VI - POWERS, FUNCTIONS AND PROCEDURE TO BE FOLLOWED BY THE BOARD

# 28. Clause 27: Powers and Functions of Board.

- (1) The Board shall exercise and perform the following powers and functions, namely:—
- (a) on receipt of an intimation of personal data breach under sub-section (6) of section 8, to direct any urgent remedial or mitigation measures in the event of a personal data breach, and to inquire into such personal data breach and impose penalty as provided in this Act;
- (b) on a complaint made by a Data Principal in respect of a personal data breach or a breach in observance by a Data Fiduciary of its obligations in relation to her personal data or the exercise of her rights under the provisions of this Act, or on a reference made to it by the Central Government or a State Government, or in compliance of the directions of any court, to inquire into such breach and impose penalty as provided in this Act;
- (c) on a complaint made by a Data Principal in respect of a breach in observance by a Consent Manager of its obligations in relation to her

## Clause 20: Functions of the Board.

- (1) The functions of the Board are –
- (a) to determine non-compliance with provisions of this Act and impose penalty under the provisions of this Act; and;
- (b) to perform such functions as the Central Government may assign to the Board under the provisions of this Act or under any other law by an order published in the Official Gazette.
- (2) The Board may, for the discharge of its functions under the provisions of this Act, after giving a person, a reasonable opportunity of being heard and for reasons to be recorded in writing, issue such directions from time to time as it may consider necessary, to such person, who shall be bound to comply with the same.
- (3) The Board may, in the event of a personal data breach, direct the Data Fiduciary to adopt any urgent measures to remedy such personal data breach or mitigate any harm caused to Data Principals.
- (4) The Board may, on a representation made to it or on its own motion, modify, suspend, withdraw or

- The functions of the Data Protection Board are more clearly set out under the 2023 DPDPB. Under the 2023 DPDPB, the Data Protection Board may direct urgent remedial or mitigation measures in case of a personal data breach. and impose penalties. Apart from this, the Data Protection Board must inquire into personal data breach, and other breaches of duties / provisions of the bill.
- The 2023 DPDPB details the instances in which the Data Protection Board is empowered to take action (i) on an intimation regarding personal data breach from a data fiduciary; (ii) on a complaint by a data principal; (iii) on a reference by the CG/state government; (iv) on the direction of a court; (v) on an complaint/intimation regarding a breach related to a consent manager; (vi) on a reference by the CG relating to an intermediary (note: the provision in subclause (e) is wrongly referred to as 36(2), instead of 37(2)). Under the 2022



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	personal data, to inquire into such breach and impose penalty as provided in this Act;  (d) on receipt of an intimation of breach of any condition of registration of a Consent Manager, to inquire into such breach and impose penalty as provided in this Act; and  (e) on a reference made by the Central Government in respect of the breach in observance of the provisions of sub-section (2) of section 36 by an intermediary, to inquire into such breach and impose penalty as provided in this Act.  (2) The Board may, for the effective discharge of its functions under the provisions of this Act, after giving the person concerned an opportunity of being heard and after recording reasons in writing, issue such directions as it may consider necessary to such person, who shall be bound to comply with the same.  (3) The Board may, on a representation made to it by a person affected by a direction issued under sub-section (1) or sub-section (2), or on a reference made by the Central Government, modify, suspend, withdraw or cancel such direction and, while doing so, impose such conditions as it may deem fit, subject to which the modification, suspension, withdrawal or cancellation shall have effect.	cancel any direction issued under sub-section (2) and in doing so, may impose such conditions as it may deem fit, subject to which the modification, suspension, withdrawal or cancellation shall have effect.  Clause 21(2):  (2) The Board may, on receipt of a complaint made by an affected person or on a reference made to it by the Central Government or a State Government or in compliance with the directions of any court or in case of non-compliance with section 16 of this Act by a Data Principal, take action in accordance with the provisions of this Act.	<ul> <li>DPDPB, these instances were stated briefly.</li> <li>Unlike in the 2022 DPDPB, there is no explicit provision under the 2023 DPDPB to take action against a data principal for breach of her duties. However, the penalty for a data principal for breach of her duties appears in the Schedule to the bill, and remains the same as that in the 2022 DPDPB.</li> <li>An additional circumstance under the 2023 DPDPB where the Data Protection Board can take action, is on receipt of an intimation of a personal data breach from a data fiduciary.</li> <li>The 2023 DPDPB clarifies that representations to the Data Protection Board regarding a direction must be made only by those affected by said order.</li> </ul>
29.	Clause 28: Procedure to be followed by Board	Clause 21: Process to be followed by the Board to ensure compliance with the provisions of the Act	



- (1) The Board shall function as an independent body and shall, as far as practicable, function as a digital office, with the receipt of complaints and the allocation, hearing and pronouncement of decisions in respect of the same being digital by design, and adopt such techno-legal measures as may be prescribed.
- (2) The Board may, on receipt of an intimation or complaint or reference or directions as referred to in sub-section (1) of section 27, take action in accordance with the provisions of this Act and the rules made thereunder.
- (3) The Board shall determine whether there are sufficient grounds to proceed with an inquiry.
- (4) In case the Board determines that there are insufficient grounds, it may, for reasons to be recorded in writing, close the proceedings.
- (5) In case the Board determines that there are sufficient grounds to proceed with inquiry, it may, for reasons to be recorded in writing, inquire into the affairs of any person for ascertaining whether such person is complying with or has complied with the provisions of this Act.
- (6) The Board shall conduct such inquiry following the principles of natural justice and shall record reasons for its actions during the course of such inquiry.
- (7) For the purposes of discharging its functions under this Act, the Board shall have the same

- (1) The Board shall function as an independent body and, as far as possible, function as a digital office and employ such techno-legal measures as may be prescribed.
- (2) The Board may, on receipt of a complaint made by an affected person or on a reference made to it by the Central Government or a State Government or in compliance with the directions of any court or in case of non-compliance with section 16 of this Act by a Data Principal, take action in accordance with the provisions of this Act.
- (3) The Board may authorise conduct of proceedings relating to complaints, by individual Members or groups of Members.
- (4) The Board shall first determine whether there are sufficient grounds to proceed with an inquiry. In case the Board determines that there are insufficient grounds, it may, for reasons recorded in writing, close such proceeding.
- (5) In case the Board determines that there are sufficient grounds to proceed with inquiry, it may, for reasons recorded in writing, inquire into the affairs of any person for ascertaining whether such person is complying with or has complied with the provisions of this Act.
- (6) The Board shall conduct such inquiry following the principles of natural justice including giving reasonable opportunity of being heard and shall record reasons for its actions during the course of such inquiry.

- The 2023 DPDPB has not significantly altered the procedure prescribed to be followed by the Data Protection Board.
- The 2023 DPDPB specifies that the Data Protection Board has powers of a civil court for the purposes of summoning witnesses, examining them on oath etc. These powers were not specifically stated in the 2022 DPDPB.
- However, the 2023 DPDPB omits the provision that gives the orders of the Data Protection Board enforcement powers of a civil court. Instead, the 2023 DPDPB gives the Appellate Tribunal the power of enforcement of its orders, under clause 30, and states that orders of the Appellate Tribunal are executable as decrees of a civil court.
- The standard for action against complainant for false cases has been increased from "devoid of merit" in the 2022 DPDPB to "false or frivolous" in the 2023 DPDPB. This lowers the risk for complainants.
- In clause 28(10) relating to interim orders, the 2023 DPDPB replaces the phrase "concerned persons" with "person concerned."



powers as are vested in a civil court under the Code of Civil Procedure, 1908, in respect of matters relating to -

- (a) summoning and enforcing the attendance of any person and examining her on oath;
- (b) receiving evidence of affidavit requiring the discovery and production of documents;
- (c) inspecting any data, book, document, register, books of account or any other document; and
- (d) such other matters as may be prescribed
- (8) The Board or its officers shall not prevent access to any premises or take into custody any equipment or any item that may adversely affect the day-to-day functioning of a person.
- (9) The Board may require the services of any police officer or any officer of the Central Government or a State Government to assist it for the purposes of this section and it shall be the duty of every such officer to comply with such requisition.
- (10) During the course of the inquiry if the Board considers it necessary it may, for reasons to be recorded in writing, issue interim orders after giving the person concerned opportunity of being heard.
- (11) On completion of the inquiry and after giving the person concerned opportunity of being heard, the Board may for reasons to be recorded in writing either close the proceedings or proceed in accordance with section 33.

- (7) For the purpose of conduct of inquiry under this section, the Board shall have powers to summon and enforce the attendance of persons, examine them on oath and inspect any data, book, document, register, books of account or any other document.
- (8) Inquiry under this section shall be completed at the earliest. The Board or its officers shall not prevent access to any premises or take into custody any equipment or any item that may adversely affect the day-to-day functioning of a person.
- (9) The Board may require the services of any police officer or any officer of the Central Government or a State Government to assist it for the purposes of this section and it shall be the duty of every such officer to comply with such requisition.
- (10) During the course of the inquiry if the Board considers it necessary for preventing non-compliance with the provisions of this Act, it may, for reasons to be recorded in writing, issue interim orders after giving the concerned persons a reasonable opportunity of being heard.
- (11) On conclusion of the inquiry and after giving the concerned persons a reasonable opportunity of being heard, if the Board determines that non-compliance by a person is not significant, it may, for reasons recorded in writing, close such inquiry. If the Board determines that the non-compliance by the person is significant, it shall proceed in accordance with section 25 of this Act.

• Some provisions from the 2022 DPDPB has been removed – such as early completion of enquiry.



(12) At any stage after rece	eipt of a complaint, if
the Board is of the opinion	that the complaint is
false or frivolous, it may	issue a warning or
impose costs on the compla	inant.

(12) At any stage after receipt of a complaint, if the Board determines that the complaint is devoid of merit, it may issue a warning or impose costs on the complainant.

(13) Every person shall be bound by the orders of the Board. Every order made by the Board shall be enforced by it as if it were a decree made by a Civil Court. For the purpose of this sub-section, the Board shall have all the powers of a Civil Court as provided in the Code of Civil Procedure, 1908.

## CHAPTER VII - APPEAL AND ALTERNATE DISPUTE RESOLUTION

# 30. Clause 29: Appeal to Appellate Tribunal

# (1) Any person aggrieved by an order or direction made by the Board under this Act may prefer an appeal before the Appellate Tribunal.

- (2) Every appeal under sub-section (1) shall be filed within a period of sixty days from the date of receipt of the order or direction appealed against and it shall be in such form and manner and shall be accompanied by such fee as may be prescribed.
- (3) The Appellate Tribunal may entertain an appeal after the expiry of the period specified in sub-section (2), if it is satisfied that there was

# **Clause 22: Review and Appeal**

- (1) The Board may review its order, acting through a group for hearing larger than the group which held proceedings in a matter under section 21, on a representation made to it, or on its own, and for reasons to be recorded in writing, modify, suspend, withdraw or cancel any order issued under the provisions of this Act and in doing so, may impose such conditions as it may deem fit, subject to which the modification, suspension, withdrawal or cancellation shall have effect.
- (2) An appeal against any order of the Board shall lie to the High Court. Every appeal made under this section shall be preferred within a period of sixty days from the date of the order appealed against.

- Under the 2022 DPDPB, an appeal against an order of the Board lay to the High Court. The 2023 DPDPB has introduced the 'Appellate Tribunal' in place of the High Court, as the appellate body.
- The Telecom Disputes Settlement and Appellate Tribunal (TDSAT) will function as the Appellate Tribunal. The powers and procedure of the Appellate Tribunal are set out in clause 29 and 30 of the 2023 DPDPB.
- The 2023 DPDPB has removed the power of the Data Protection Board to review its decisions, which was present in the 2022 DPDPB.



sufficient cause for not preferring the appeal within that period.

- (4) On receipt of an appeal under sub-section (1), the Appellate Tribunal may, after giving the parties to the appeal, an opportunity of being heard, pass such orders thereon as it thinks fit, confirming, modifying or setting aside the order appealed against.
- 5) The Appellate Tribunal shall send a copy of every order made by it to the Board and to the parties to the appeal.
- (6) The appeal filed before the Appellate Tribunal under sub-section (1) shall be dealt with by it as expeditiously as possible and endeavour shall be made by it to dispose of the appeal finally within six months from the date on which the appeal is presented to it.
- (7) Where any appeal under sub-section (6) could not be disposed of within the period of six months, the Appellate Tribunal shall record its reasons in writing for not disposing of the appeal within that period.
- (8) Without prejudice to the provisions of section 14A and section 16 of the Telecom Regulatory Authority of India Act, 1997, the Appellate Tribunal shall deal with an appeal under this section in accordance with such procedure as may be prescribed.

(3) No civil court shall have the jurisdiction to entertain any suit or take any action in respect of any matter under the provisions of this Act and no injunction shall be granted by any court or other authority in respect of any action taken under the provisions of this Act.



	<ul> <li>(9) Where an appeal is filed against the orders of the Appellate Tribunal under this Act, the provisions of section 18 of the Telecom Regulatory Authority of India Act, 1997 shall apply.</li> <li>(10) In respect of appeals filed under the provisions of this Act, the Appellate Tribunal shall, as far as practicable, function as a digital office, with the receipt of appeal, hearing and pronouncement of decisions in respect of the same being digital by design.</li> </ul>		
31.	Clause 30: Orders passed by Appellate Tribunal to be executable as decree	Addition	
	(1) An order passed by the Appellate Tribunal under this Act shall be executable by it as a decree of civil court, and for this purpose, the Appellate Tribunal shall have all the powers of a civil court.		
	(2) Notwithstanding anything contained in subsection (1), the Appellate Tribunal may transmit any order made by it to a civil court having local		
	jurisdiction and such civil court shall execute the order as if it were a decree made by that court.		
32.	Clause 31: Alternative Dispute Resolution	Clause 23: Alternative Dispute Resolution	DPDPB 2023 has restricted the provision on alternative dispute resolution to
	If the Board is of the opinion that any complaint	If the Board is of the opinion that any complaint may	on alternative dispute resolution to
	may be resolved by mediation, it may direct the	more appropriately be resolved by mediation or other	



parties concerned to attempt resolution of the dispute through such mediation by such mediator as the parties may mutually agree upon, or as provided for under any law for the time being in force in India.

process of dispute resolution, the Board may direct the concerned parties to attempt resolution of the dispute through mediation by a body or group of persons designated by the Board or such other process as the Board may consider fit. mediation, and has given the parties the autonomy to agree upon a mediator.

# 33. Clause 32: Voluntary Undertaking

- (1) The Board may accept a voluntary undertaking in respect of any matter related to observance to the provisions of this Act from any person at any stage of a proceeding under section 28.
- (2) The voluntary undertaking referred to in subsection (1) may include an undertaking to take such action within such time as may be determined by the Board, or refrain from taking such action, and or publicising such undertaking.
- (3) The Board may, after accepting the voluntary undertaking and with the consent of the person who gave the voluntary undertaking vary the terms included in the voluntary undertaking.
- (4) The acceptance of the voluntary undertaking by the Board shall constitute a bar on proceedings under the provisions of this Act as regards the contents of the voluntary undertaking, except in cases covered by sub-section (5).
- (5) Where a person fails to adhere to any term of the voluntary undertaking accepted by the Board, such breach shall be deemed to be breach of the provisions of this Act and the Board may, after

# Clause 24: Voluntary Undertaking

- (1) The Board may accept a voluntary undertaking in respect of any matter related to compliance with provisions of this Act from any person at any stage.
- (2) Such voluntary undertaking may include an undertaking to take specified action within a specified time, an undertaking to refrain from taking specified action, and an undertaking to publicize the voluntary undertaking.
- (3) The Board may, after accepting the voluntary undertaking and with the agreement of the person who gave the voluntary undertaking vary the terms included in the voluntary undertaking. Acceptance of the voluntary undertaking by the Board shall constitute a bar on proceedings under the provisions of this Act as regards the contents of the voluntary undertaking, except in cases covered by sub-section (4).
- (4) Where a person fails to comply with any term of the voluntary undertaking accepted by the Board, the Board may, after giving such person, a reasonable opportunity of being heard, proceed in accordance with section 25 of this Act.

- The 2023 DPDPB allows the Data Protection Board to accept a voluntary undertaking only in reference to any proceeding under Section 28 (proceedings based on complaint/reference/direction). The 2022 DPDPB used more general language i.e. for any matter related to compliance of the law.
- Other than the above, there are minor changes. For instance, the 2023 DPDPB clarifies that the time for complying with the undertaking may be determined by the Board, "reasonable opportunity of being heard" is replaced by "an opportunity of being heard," "comply" is replaced by "adhere" etc.



giving such person an opportunity of being heard, proceed in accordance with the provisions of section 33.

#### CHAPTER VIII - PENALTIES AND ADJUDICATION

#### 34. Clause 33: Penalties

- (1) If the Board determines on conclusion of an inquiry that breach of the provisions of this Act or the rules made thereunder by a person is significant, it may, after giving the person an opportunity of being heard, impose such monetary penalty specified in the Schedule.
- (2) While determining the amount of monetary penalty to be imposed under sub-section (1), the Board shall have regard to the following matters, namely:—
  - (a) the nature, gravity and duration of the breach;
  - (b) the type and nature of the personal data affected by the breach;
  - (c) repetitive nature of the breach;
  - (d) whether the person, as a result of the breach, has realised a gain or avoided any loss:
  - (e) whether the person took any action to mitigate the effects and consequences of the breach, and the timeliness and effectiveness of such action:
  - (f) whether the monetary penalty to be imposed is proportionate and effective,

## **Clause 25: Financial Penalty**

- (1) If the Board determines on conclusion of an inquiry that non-compliance by a person is significant, it may, after giving the person a reasonable opportunity of being heard, impose such financial penalty as specified in Schedule 1, not exceeding rupees five hundred crore in each instance.
- (2) While determining the amount of a financial penalty to be imposed under sub-section (1), the Board shall have regard to the following matters:
  - (a) the nature, gravity and duration of the non-compliance;
  - (b) the type and nature of the personal data affected by the non-compliance;
  - (c) repetitive nature of the non-compliance;
  - (d) whether the person, as a result of the non-compliance, has realized a gain or avoided any loss;
  - (e) whether the person took any action to mitigate the effects and consequences of the non-compliance, and the timeliness and effectiveness of that action;
  - (f) whether the financial penalty to be imposed is proportionate and effective, having regard to achieving compliance and deterring non-

- In relation to financial penalty, the DPDPB 2023 has removed the maximum cap of ₹500 crore 'in each instance'.
- The term "non-compliance" in the 2022 DPDPB has been replaced with the term "breach" in the 2023 DPDPB.



	having regard to the need to secure observance of and deter breach of the provisions of this Act; and  (g) the likely impact of the imposition of the monetary penalty on the person.	compliance with the provisions of this Act; and (g) the likely impact of the imposition of the financial penalty on the person.	
35.	Clause 34: Crediting sums realised by way of penalties to Consolidated Fund of India  All sums realised by way of penalties imposed by the Board under this Act, shall be credited to the Consolidated Fund of India.	Addition	This is a new provision introduced under the 2023 DPDPB.
		CHAPTER IX – MISCELLANEOUS	
36.	Clause 35: Protection of action taken in good faith  No suit, prosecution or other legal proceedings shall lie against the Central Government, the Board, its Chairperson and any Member, officer or employee thereof for anything which is done or intended to be done in good faith under the provisions of this Act or the rules made thereunder.	Clause 19 (6)  (7) No suit, prosecution or other legal proceedings shall lie against the Board or its Chairperson, Member, employee or officer for anything which is done or intended to be done in good faith under the provisions of this Act.	The 2023 DPDPB has extended the good faith protection clause, for any action taken under this law, to the CG. The good faith protection has also been extended for anything done under rules made under this law.
37.	Clause 36: Power to call for information  The Central Government may, for the purposes of this Act, require the Board and any Data Fiduciary	Addition	The 2023 DPDPB has added a widely worded provision, empowering the CG to call for any information from the Data Protection Board and any data fiduciary.



	or intermediary to furnish such information as it may call for.		
38.	Clause 37: Power of Central Government to issue directions  (1) The Central Government or any of its officers specially authorised by it in this behalf may, upon receipt of a reference in writing from the Board that—  (a) intimates the imposition of monetary penalty by the Board on a Data Fiduciary in two or more instances; and	Addition	• The 2023 DPDPB empowers the CG to issue directions to block public access to certain information in the interests of the general public. The CG can issue such directions on receiving a reference from the Board. This power could potentially be used to block access to the platform/website of a defaulting data fiduciary or a resource used by it. This power was absent in the 2022 DPDPB.
	(b) advises, in the interests of the general public, the blocking for access by the public to any information generated, transmitted, received, stored or hosted, in any computer resource that enables such Data Fiduciary to carry on any activity relating to offering of goods or services to Data Principals within the territory of India,		
	after giving an opportunity of being heard to that Data Fiduciary, on being satisfied that it is necessary or expedient so to do, in the interests of the general public, for reasons to be recorded in writing, by order, direct any agency of the Central Government or any intermediary to block for access by the public or cause to be blocked for access by the public any such information.		



	(2) Every intermediary who receives a direction issued under sub-section (1) shall be bound to comply with the same.  (3) For the purposes of this section, the expressions "computer resource", "information" and "intermediary" shall have the meanings respectively assigned to them in the Information Technology Act, 2000.		
39.	Clause 39. Consistency with other laws	Clause 20: Consistency with other laws	
39.	Clause 38: Consistency with other laws.  (1) The provisions of this Act shall be in addition to, and not in derogation of any other law, for the time being in force.  (2) In the event of any conflict between a provision of this Act and a provision of any other law for the time being in force, the provision of this Act shall prevail to the extent of such conflict.	<ul> <li>Clause 29: Consistency with other laws</li> <li>(1) The provisions of this Act shall be in addition to, and not construed in derogation of the provisions of any other law, and shall be construed as consistent with such law, for the time being in force.</li> <li>(2) In the event of any conflict between a provision of this Act and a provision of any other law for the time being in force, the provision of this Act shall prevail to the extent of such conflict.</li> </ul>	There 2023 DPDPB makes minor changes to this clause.
40.	Clause 39. Bar of jurisdiction	Clause 22(3)	There is a minor change in language.
	No civil court shall have the jurisdiction to entertain any suit or proceeding in respect of any matter for which the Board is empowered under the provisions of this Act and no injunction shall be granted by any court or other authority in respect of any action taken or to be taken in pursuance of any power under the provisions of this Act.	(3) No civil court shall have the jurisdiction to entertain any suit or take any action in respect of any matter under the provisions of this Act and no injunction shall be granted by any court or other authority in respect of any action taken under the provisions of this Act.	
41.	Clause 40: Power to make rules.	Clause 26: Power to make rules	



- (1) The Central Government may, by notification, and subject to the condition of previous publication, make rules not inconsistent with the provisions of this Act to carry out the purposes of this Act.
- (2) In particular and without prejudice to the generality of the foregoing power, such rules may provide for all or any of the following matters, namely:—
- (a) the manner in which the notice given by the Data Fiduciary to a Data Principal shall inform her, under sub-section (1) of section 5;
- (b) the manner in which the notice given by the Data Fiduciary to a Data Principal shall inform her, under sub-section (2) of section 5;
- (c) the manner of accountability and the obligations of Consent Manager under subsection (8) of section 6;
- (d) the manner of registration of Consent Manager and the conditions relating thereto, under sub-section (9) of section 6;
- (e) the subsidy, benefit, service, certificate, licence or permit for the provision or issuance of which, personal data may be processed under clause (b) of section 7;
- (f) the form and manner of intimation of personal data breach to the Board under sub-section (6) of section 8;

- (1) The Central Government may, by, notification make Rules consistent with the provisions of this Act to carry out the provisions of this Act.
- (2) Every Rule made under the provisions of this Act shall be laid as soon as may be after it is made, before each House of the Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form, or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule.
- broader power to make rules. Under the 2023 DPDPB, the CG can frame rules that are not inconsistent with the provisions of the bill, whereas in the 2022 DPDPB, the rules were required to be consistent with the provisions of the bill.
- Apart from granting a general rule making power, the 2023 DPDPB also mentions specific provisions relating to which the CG can make rules. This was absent in the 2022 DPDPB.



- (g) the time period for the specified purpose to be deemed as no longer being served, under subsection (8) of section 8;
- (h) the manner of publishing the business contact information of a Data Protection Officer under sub-section (9) of section 8;
- (i) the manner of obtaining verifiable consent under sub-section (1) of section 9;
- (j) the classes of Data Fiduciaries, the purposes of processing of personal data of a child and the conditions relating thereto, under sub-section (4) of section 9;
- (k) the other matters comprising the process of Data Protection Impact Assessment under subclause (i) of clause (c) of sub-section (2) of section 10;
- (l) the other measures that the Significant Data Fiduciary shall undertake under sub-clause (iii) of clause (c) of sub-section (2) of section 10;
- (m) the manner in which a Data Principal shall make a request to the Data Fiduciary to obtain information and any other information related to the personal data of such Data Principal and its processing, under sub-section (1) of section 11;
- (n) the manner in which a Data Principal shall make a request to the Data Fiduciary for erasure of her personal data under sub-section (3) of section 12;



- (o) the period within which the Data Fiduciary shall respond to any grievances under sub-section (2) of section 13;
- (p) the manner of nomination of any other individual by the Data Principal under sub-section (1) of section 14;
- (q) the standards for processing the personal data for exemption under clause (b) of sub-section (2) of section 17;
- (r) the manner of appointment of the Chairperson and other Members of the Board under subsection (2) of section 19;
- (s) the salary, allowances and other terms and conditions of services of the Chairperson and other Members of the Board under sub-section (1) of section 20;
- (t) the manner of authentication of orders, directions and instruments under sub-section (1) of section 23;
- (u) the terms and conditions of appointment and service of officers and employees of the Board under section 24;
- (v) the techno-legal measures to be adopted by the Board under sub-section (1) of section 28;
- (w) the other matters under clause (d) of subsection (7) of section 28;



- (x) the form, manner and fee for filing an appeal under sub-section (2) of section 29;
- (y) the procedure for dealing an appeal under subsection (8) of section 29;
- (z) any other matter which is to be or may be prescribed or in respect of which provision is to be, or may be, made by rules.

# 42. Clause 41: Laying of rules and certain notifications

Every rule made and every notification issued under section 16 and section 42 of this Act shall be laid, as soon as may be after it is made, before each House of Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule or notification or both Houses agree that the rule or notification should not be made or issued, the rule or notification shall thereafter have effect only in such modified form or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule or notification.

# **Clause 26(2)**

(2) Every Rule made under the provisions of this Act shall be laid as soon as may be after it is made, before each House of the Parliament, while it is in session, for a total period of thirty days which may be comprised in one session or in two or more successive sessions, and if, before the expiry of the session immediately following the session or the successive sessions aforesaid, both Houses agree in making any modification in the rule or both Houses agree that the rule should not be made, the rule shall thereafter have effect only in such modified form, or be of no effect, as the case may be; so, however, that any such modification or annulment shall be without prejudice to the validity of anything previously done under that rule.

• Like the 2022 DPDPB, the 2023 DPDPB requires all rules to be laid before the Houses of Parliament after being issued. The 2023 however also specifies that this applies to notifications under clause 16 to restrict processing of personal data abroad, and notifications to amend the Schedule.



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43.	Clause 42: Power to amend Schedule	Clause 27: Power of Central Government to	•	The r	requirement	to	place	any
		amend Schedules			nent notific		-	-
	(1) The Central Government may, by notification,				of Parliame			
	amend the Schedule, subject to the restriction that	(1) The Central Government may, by notification,		has been	n removed fr	om th	is claus	e, and
	no such notification shall have the effect of	amend Schedule 1 to this Act. No such			n captured i			-
	increasing any penalty specified therein to more	notification shall have the effect of increasing a		2023 DI	-			
	than double of what was specified in it when this	penalty specified in Schedule 1 to more than						
	Act was originally enacted.	double of what was specified in Schedule 1 when						
		this Act was originally enacted.						
	(2) Any amendment notified under sub-section (1)							
	shall have effect as if enacted in this Act and shall	(2) Any amendment notified under sub-section (1)						
	come into force on the date of the notification.	shall have effect as if enacted in this Act and shall						
		come into force on the date of the notification,						
		unless the notification otherwise directs.						
		(3) Every amendment made by the Central						
		Government under sub-section (1) shall be laid						
		as soon as may be after it is made, before each						
		House of the Parliament, while it is in session,						
		for a total period of thirty days which may be						
		comprised in one session or in two or more						
		successive sessions, and if, before the expiry of						
		the session immediately following the session or						
		the successive sessions aforesaid, both Houses						
		agree in making any modification in the						
		amendment or both Houses agree that the						
		amendment should not be made, the amendment						
		shall thereafter have effect only in such modified						
		form, or be of no effect, as the case may be; so,						
		however, that any such modification or						
		annulment shall be without prejudice to the						
		validity of anything previously done under that						
		amendment.						
44.	Clause 43: Power to remove difficulties.	Clause 28: Removal of Difficulties						



- (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, by an order published in the Official Gazette, make such provisions not inconsistent with the provisions of this Act as may appear to it to be necessary or expedient for removing the difficulty.
- (2) No order as referred to in sub-section (1) shall be made after the expiry of three years from the date of commencement of this Act.
- (3) Every order made under this section shall be laid, as soon as may be after it is made, before each House of Parliament.
- (1) If any difficulty arises in giving effect to the provisions of this Act, the Central Government may, before expiry of five years from the date of commencement of this Act, by an order published in the Official Gazette, make such provisions not inconsistent with the provisions of this Act as may appear to it to be necessary or expedient for removing the difficulty.
- (2) Every order made under this section shall be laid, as soon as may be after it is made, before each House of Parliament.
- The 2023 DPDPB reduces the time to remove difficulties (to giving effect to the provision of the bill) from 5 years to 3 years, after the law comes into operation.

#### 45. Clause 44: Amendments to certain Acts

- (1) In section 14 of the Telecom Regulatory Authority of India Act, 1997, in clause (c), for sub-clauses (i) and (ii), the following sub-clauses shall be substituted, namely:—
- "(i) the Appellate Tribunal under the Information Technology Act, 2000;
- (ii) the Appellate Tribunal under the Airports Economic Regulatory Authority of India Act, 2008; and
- (iii) the Appellate Tribunal under the Digital Personal Data Protection Act, 2023.".
- (2) The Information Technology Act, 2000 shall be amended in the following manner, namely:—

#### Clause 30: Amendments

- (1) The Information Technology Act, 2000 ("IT Act") shall be amended in the following manner:
  - (a) section 43A of the IT Act shall be omitted;
  - (b) In section 81 of the IT Act, in the proviso, after the words and figures "the Patents Act, 1970", the words "or the Digital Personal Data Protection Act, 2022" shall be inserted; and
  - (c) clause (ob) of sub-section (2) of section 87 of IT Act shall be omitted.
- (2) Clause (j) of sub-section (1) of section 8 of the Right to Information Act, 2005 shall be amended in the following manner, namely:—
  - (a) The words "the disclosure of which has no relationship to any public activity or interest, or which would cause unwarranted invasion of the privacy of the individual unless the Central Public Information Officer or the

- The 2023 DPDPB contains amendments to the Telecom Regulatory Authority of India Act, 1997, which were not present in the 2022 DPDPB (this is due to the introduction of TDSAT as the Appellate Tribunal in the 2023 DPDPB).
- There is no substantive change between the 2023 DPDPB and the 2022 DPDPB in relation to the amendments to the Right to Information Act, 2005.



- (a) section 43A shall be omitted;
- (b) in section 81, in the proviso, after the words and figures "the Patents Act, 1970", the words and figures "or the Digital Personal Data Protection Act, 2023"

shall be inserted; and

- (c) in section 87, in sub-section (2), clause (ob) shall be omitted.
- (3) In section 8 of the Right to Information Act, 2005, in sub-section (1), for clause (j),

the following clause shall be substituted, namely:

"(j) information which relates to personal information;"

State Public Information Officer or the appellate authority, as the case may be, is satisfied that the larger public interest justifies the disclosure of such information" shall be omitted;

(b) The proviso shall be omitted.



	SCHEDULE							
	2023 DPDP	В	2022 DPDP	2022 DPDPB				
	SUBJECT MATTER OF THE BREACH	PENALTY	SUBJECT MATTER OF THE BREACH	PENALTY				
1.	Breach in observing the obligation of Data Fiduciary to take reasonable security safeguards to prevent personal data breach, under sub-section (5) of section 8	May extend to two hundred and fifty crore rupees	Failure of Data Processor or Data Fiduciary to take reasonable security safeguards to prevent personal data breach under subsection (4) of section 9 of this Act	Penalty up to Rs 250 crore	The responsibility for the failure to implement reasonable security safeguards lies with the Data Fiduciary under the 2023 DPDPB. This includes failures of a data processor used by a data fiduciary. In contrast, the 2022 DPDPB assigned independent liability to both the data processor and data fiduciary. The penalties for noncompliance remain unchanged.			
2.	Breach in observing the obligation to give the Board or affected Data Principals notice of a personal data breach, under sub-section (6) of section 8	May extend to two hundred crore rupees	Failure to notify the Board and affected Data Principals in the event of a personal data breach, under sub-section (5) of section 9 of this Act	Penalty up to Rs 200 crore	The 2022 DPDPB placed the responsibility to notify on data fiduciaries and data processors. The 2023 DPDPB limits the obligation to data fiduciaries.			
3.	Breach in observance of additional obligations in	May extend to two hundred crore rupees	Non-fulfilment of additional obligations in relation Children; under section 10 of this Act					



	relation to children, under section 9				Minor difference in language.
4.	Breach in observance of additional obligations of Significant Data Fiduciary, under section 10	hundred and fifty	Non-fulfilment of additional obligations of Significant Data Fiduciary; under section 11 of this Act	Penalty up to Rs 150 crore	
5.	Breach in observance of the duties under section 15.	May extend to ten thousand rupees	Non-compliance with section 16 of this Act	Penalty up to Rs 10 thousand	
6.	Breach of any term of voluntary undertaking accepted by the Board under section 32	Up to the extent applicable for the breach in respect of which the proceedings under section 28 were instituted			This is an additional clause in the 2023 DPDPB
7.	Breach of any other provision of this Act or the rules made thereunder.	May extend to fifty crore rupees	Non-compliance with provisions of this Act other than those listed in (1) to (5) and any Rule made thereunder	Penalty up to Rs 50 crore	Minor difference in language.