

## TABULAR MAPPING OF STAKEHOLDERS' RESPONSES TO QUESTION 12 - TRAI CONSULTATION PAPER: CROSS BORDER DATA FLOWS

The following table was prepared after an analysis of all fifty-three (53) responses to the "measures that can be considered in order to address the potential issues arising from cross border flow of information and jurisdictional challenges in the digital ecosystem?" under question 12 of the Consultation Paper. The table identifies the stances of the stakeholders and their response to the question. It also states the suggestions they have made to the TRAI in view of the question posed. As mentioned earlier, the responses of the stakeholders have been categorised in a manner that corresponds with some of the issues raised in chapters 8 and 9 of the White Paper, namely, the concerns related to rights of the data subject, foreign surveillance, law enforcement, and impact on the economy, development and innovation.

			Comments/recommendations on regulatory approaches	Issues Addr	essed		
Sl.	SI	Stake		Rights of	Foreign	Law	Impact on the
	No.	holde		the data	surveilla	enforcement	economy,
	110.	r		subject	nce		development
							and innovation



1	IAM	The Indian government should have access to data	Unreasona
	AI	generated in India even if stored abroad.	ble data
		India should become a member of multi-party agreements.	restrictions
		The data protection framework should not create	will
		unnecessary barriers to cross-border information flow,	deprive
		including administrative and technology restrictions for	Indians of
		businesses.	simultaneo
		1.	us access
		Countries should develop frameworks where they	to the
		mutually recognize cross border privacy rules.	world's
			best
			technology
			and
			products.
			This is
			important
			particularly
			in the



					Lawyers for innovation
					context of
					a cashless
					and digital
					economy.
					India
					becoming a
					member of
					multi-party
					agreements
					will help
					Indian
					(especially
					IT)
					companies
					get more
					market
					access.
2	ACT	Regulatory frameworks should avoid and eliminate	Consumers	 _	CBDF essential
	О	barriers to cross border data flows (CBDF).	have a		for global



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Consistent and predictable privacy protections are needed	rightful	digital
for consumers, irrespective of nature of data sharing.	expectation	economy.
Empirical evidence of specific harm must determine	of privacy	Different
contours of policy.	and	sectors
Policy must be technology neutral and future proof.	security of	including
Governments must use Mutual Legal Assistance Treaties	their data.	services,
(MLATs) and other established processes to request and		manufacturing,
share data with each other.		agriculture rely
		on digital
		communication
		and other data
		transfers.
		CBDF have led
		to the
		emergence of
		global value
		chains where
		businesses'
		operations are



				 Lawyers fo	or innovation
				 spread	across
				borders,	
				increasin	ıg
				efficienc	y,
				lowering	costs
				and quic	ckening
				production	on.
3	ASSO	Jurisdictional issues must be addressed by building	 	 Disruptir	ng
	СНА	government consensus through cooperative mechanisms.		CBDF	will
	M	Some countries are already cooperating on information		harm	
		sharing and cyber security and have entered into		innovatio	on, cut
		agreements for the same.		off India	a from
				the	global
				digital	value
				chain, a	nd, the
				economy	will
				not be	able to
				compete	
				globally	with



						Lawyers for innovation
						other
						economies.
4	COAI	Unified Licence Agreements (ULA) already mandates data	_	_		The evolution
		localization of user identifiable information. However,				of the volume
		transfer of information by users through handsets/websites				and
		defeats the point of the mandate.				characteristics
		Law enforcement agencies should use MLATs for access				of data flow
		to data stored in other jurisdictions. They must also draw				might result in
		up new robust ones, and amend existing ones to add				higher risks for
		provisions for lawful interception or access to data on the				individuals, but
		cloud.				companies
						generate
						economic value
						out of data by
						information
						collection and
						advanced
						analytics.
5	GSM	Regulatory framework for CBDF should be interoperable			CBDF must be	Regulatory



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	A	which will create legal certainty, allowing companies to		restricted only in	environment
		build scalable/robust data protection frameworks.		exceptional	must support
		Regulatory framework must take into account practical		circumstances	both local and
		experiences, challenges and potential of a global,		such as threats to	international
		interconnected economy.		clearly defined	investment.
		The current framework is confusing and conflicting – it is		national security	This will help
		a patchwork of international, regional and national law.		issues, to be	local players
		Asian Pacific Economic Co-operation's (APEC) Cross-		assessed on a	grow and builds
		Border Privacy Rules are a good example as they facilitate		case by case	international
		CBDF while also seeking to achieve genuine and		basis.	business
		consistent standards of privacy protection across the			collaborations.
		region.			
		Regulations must be clear.			
6	ISPAI	Issues around CBDF may be resolved through bilateral	 	CBDF create	_
		agreements between government and global associations.		jurisdictional	
		All entities providing a service in a country should be		challenges for	
		subject to the data security laws of that country.		authorities while	
		Certain kinds of data including financial/critical		they might be	
		infrastructure related data may be localized.		used for	



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		Data protection/data security laws should apply		monitoring	
		horizontally, and be technology/platform neutral		national security	
				requirements.	
7	NLU		 	_	_
	D				
8	Span	Large tech multinational companies (MNCs) must be told	 	Localization	By laying
	Techn	to localize data of most widely used services in order to		should be	emphasis on
	ologie	ensure individual privacy and data security.		mandatory; It	data security
	S	Localization Additionally, costs of international traffic will		will be good for	and user
		not have to be incurred since most net traffic to these sites		law	privacy, service
		will work within national borders. Possible role of NIXI in		enforcementas it	providers must
		"aggregating such national traffic" is highlighted as		will ensure that	generate
		important.		the government	trust/confidence
		India needs to build a national infrastructure to implement		can monitor	with their
		strong privacy regulations and protect itself against		services (of large	clients such that
		domestic and international cyber attacks.		tech MNCs and	it leads to an
				others) for	increased use of
				compliance with	secure services.



		·		 	Lawyers for innovation
				Indian laws.	This will in turn
					result in
					innovation,
					employment
					and economic
					growth.
					Regulations
					should not
					hinder future
					innovation.
9	TRA	<del>_</del>		 	
10	NASS	Governments should work with each other in	Identified		Localization
	COM	multi/pluri/bi-lateral fora to find solutions to extra	as a		adversely
	-	terrestrial data access by law enforcement.	concern		affects exports,
	DSCI	India must lead and ensure that its issues are addressed.	because of		may deter
		For example, we can lobby to be categorized as a country	which		companies from
		that meets the adequacy requirement.	countries		undertaking
		Partners should be identified for submitting and discussing	are worried		cross border
		the identified issues and approaches / recommendations.	about		business, may



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For e.g. WTO, WITSA, EU, DPAs, FTC, etc	CBDF.	threaten
India should reconsider and revaluate Budapest		innovation,
Conventions pros and cons, and whether it should result in		threatens open
something meaningful if India were to become signatory		architecture of
to it.		the internet,
		hurts
		international
		competitiveness
		, results in less
		choice for the
		consumer with
		higher prices.
		Similar
		measures by
		other countries
		will severely
		harm India's IT-
		BPM industry,
		a major



					Lawyers for innovation
					contributor to
					India's GDP.
					App developers
					need unfettered
					data flows.
					Smaller
					businesses lack
					resources to
					build/maintain
					infrastructure in
					every country
					of business.
11	ACT	_	 	_	TRAI's privacy
					rules must
					unambiguously
					allow CBDF.
12	Zeota	Private parties must have the option to use		_	_
	p	contractual/technical safeguards including standard			
	India	contractual clauses and binding corporate rules to			



	Pvt.	overcome international data transfer restrictions.				Lawyers for Illilovation
	Ltd.	India must ask the EU for an equivalent of the Privacy				
		Shield so that Indian companies have access to EU data.				
13	Taksh	Data controllers with an Indian presence must be	itizens	_	_	_
	ashila	answerable for violations in India.	must			
	Institu	It is likely that this will result in companies entering into	always			
	tion	contracts with their foreign counterparts to share any	have a			
		potential liability.	cause of			
		Indian citizens' data should be protected under the data	action in			
		protection framework.	India.			
14	ISAC	Possible measures that focus on the cross-border flow of	Inform the			_
	A	information	individual			
		merit further examination. The measures could include	as to what			
		General Data Protection Regulation (GDPR) and Privacy	informatio			
		Shield.	n is			
			collected			
			during the	_		



						Lawyers for inn	iovation
			cross-				
			border				
			flows and				
			the				
			potential				
			threats/risk				
			s to				
			privacy.				
15	IBM	<u> </u>		l		l	
16	Make	Data collectors should only share data with reliable	The user		_	CBDF is	very
	My	processors with reasonable systems in place to ensure data	should			important	for
	Trip	security.	exercise			growth	of
		Data must only be used for specified purpose.	control			Indian busir	ness.
			over their				
			data, its				
			usage and				
			sharing.				
17	Acces	Outside the scope of TRAI.	_		_	_	
	s Now						



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		Past work on MLATs is linked.			
18	USIS	Companies have invested a lot of money in ensuring the	 	_	Any disruption
	PF	security of their data centers.			to CBDF will
		Having servers at multiple locations is an asset – in case of			adversely
		a natural disaster or technical failure in one data center,			impact
		another can take over and ensure uninterrupted service.			innovation,
		Local data storage is also more vulnerable to cyber-attacks			economic
		since it is harder to implement latest security software			competitiveness
		updates.			, availability of
					new
					tech/services to
					users.
					Small
					businesses and
					startups rely on
					cloud
					computing
					given its
					affordability.



						Lawyers for innovation
						Cloud
						computing
						works because
						of large
						economies of
						scale and
						globally
						distributed data
						centers.
19	ITI	Applying privacy laws extraterritorially conflicts with the	Protect	_	Use MLATs and	Data
		global nature of the internet, raises conflict of laws issues.	rights of		other	localization and
		Conflict of laws along with data localization will hinder	data		arrangements to	extra territorial
		the creation of global privacy norms and increase	subjects		achieve law	application of
		compliance related challenges.	resident in		enforcement and	privacy laws
		There should be no data localization requirements.	a country		counter terrorism	will restrict
			under that		objectives.	growth and is
		Data protection laws should be limited to (a) territorial	country's			bad for the
		application to organizations established within country or	data			global market.
		(b) organizations that deal with resident data subjects.	protection			



			1	T		Lawyers for in	IIIOVALIOIT
			laws.			CBDF	and
		India should work on making MLATs and other				adequate	
		arrangements more effective.				privacy	
						safeguards	are
						not mut	ually
						exclusive.	India
						should ide	entify
						and use exi	isting
						frameworks	S
						that meet	both
						objectives.	
20	Sigfo	No data localization.	_	_	_	Data	
	х	India must use and work towards expanding MLATs and				localization	ı
		other cross border data request mechanisms.				harms	
		India should leverage existing multilateral agreements				innovation,	,
		including the Budapest Convention on Cybercrime.				productivity	y,
		The scope of such agreements should be "sensible". They				growth for	local
		must				and g	lobal



				 	Lawyers for innovation
		(a) extend to organizations established in a particular			companies,
		country; and			both.
		(b) to resident data subjects.			CBDF and
					privacy/data
					protection are
					equally
					important and
					the law should
					balance both.
21	Exotel	India should sign treaties with countries where the	_	 	Cloud
	Techc	most/large data servers are located and ensure that Indian			computing is
	om	law will apply for the data of Indian users.			based on
	Pvt.				sharing servers.
	Ltd.	For data held in the cloud, when there is a "real and			Many factors
		substantial connection" with India - India should have			determine the
		jurisdiction. "Real and substantial connection" means (a)			server location,
		data of Indian residents or (b) collected, stored or			including
		processed in India (c) foreign entity present in Indian in			seismic safe



	_				Lawyers for innovation
		any form – agent/branch office/subsidiary etc. (d) if the			zones and the
		services of the foreign data collector affect commerce in			size of the
		India.			market. CBDF
					inevitable.
22	KOA	Don't impose data localization requirements (if any) only	_	 _	CBDF is
	N	on the ground of protectionism.			essential for
		Identify countries with high volumes of Indian data flows			international
		and address jurisdictional challenges through negotiations,			trade, for
		mutual recognition and acceptance instruments. US-EU			essential
		Privacy Shield cited as a good example.			services
					(including
					cloud
					computing) to
					companies
					around the
					world. These
					services need
					and work on
					globally



					Lawyers for innovation
					distributed
					servers.
					Unreasonable
					restrictions on
					CBDF are bad
					for India as
					we'll lose out
					on
					simultaneous
					access to the
					world's best
					technologies/pr
					oducts,
					international
					competitiveness
23	IFF	This issue may be outside of TRAI's mandate.	_	 _	_
		Rules and this issue are complex and therefore an expert			



			1	 1	Lawyers for innovation
		body is needed to ensure certifications of other countries.			
24	Mozil	Data localization is bad.		 _	Data
	la				localization
	Corpo	Focus on reforming the MLATs that India is a party to as			threatens the
	ration	these are well established tools but are often slow and			growth of the
		cannot keep up with speed of data transfers.			internet and
					internet based
		Reform MLATs to improve their efficiency - (a)			services,
		authenticate law enforcement requests and court			increases costs
		documents through (perhaps) a centralized system (b) put			and limitations
		in place a simple, consistent method for submitting			on innovation,
		requests online - could be either centralized or country			and,
		specific, or even company specific (c) international			development
		standard format for companies to use while turning in			and use of
		evidence (d) single points of contact within governments			technology.
		and companies.			
					Different data
		Adopting GDPR level/"adequate" level of data protection			protection
		will lead to several benefits including investment in India			standards in EU



					1	Lawyers for innovati	_
		and access to the EU/other foreign markets for Indian				and Indi	a
		companies.				increase	
						compliance	
						costs (including	g
						capital and HR	.)
						for India	n
						businesses with	h
						global	
						ambitions.	Ιt
						will hampe	r
						innovation,	
						development	
						and caus	e
						foreign	
						companies/inve	•
						stors to rethin	k
						investing i	n
						India.	
25	IDP	TRAI should be concerned with CBDF only in so far as		_			



	_					Lawyers for innovation
		foreign telcos are dealing with data of Indian citizens.				
		Such telcos should be required to comply with India's data				
		protection framework.				
		TRAI should not deal with content and service providers				
		handling user data.				
26	Citiba	The proposed Indian Telecom regulatory framework	_		_	_
	nk	should regulate the transfer of personal data to other				
		countries that do not ensure an adequate level of protection				
		to privacy rights. Such obligations need to be imposed on				
		the data controllers that engage in cross-border flow of				
		information.				
27	iSPIR	Indian rules and regulations should apply to all regulated	Indian law	_		_
	T	entities handling any data of an Indian user, including	may apply			
		when the data or servers are not physically present in	extraterrito			
		India.	rially to			
		When such data leaves India, the authority must be	protect			
		notified, generally not on a per use basis, but based on the	data of			
		situation.	Indian			
			users.			
28	CIS	MLATs process need to be reformed as, currently, delays	Where		CBDF may be	CBDF is



 				Lawyers for innovation
	are hindering the law enforcement process.	laws of	vital for law	imperative for
	MLAT's may be formulated in accordance with the	more than	enforcement	innovation,
	principle of "Safeguards for International Cooperation".	one	authorities	performing
	Explore model contracts, data adequacy, binding corporate	country	around the world	business
	rules (BCR) for interoperability and preserving privacy	may apply	to exchange	activities such
	while also facilitating trade.	to	information/intel	as supply chain
	Data Protection Authorities (DPAs) across jurisdictions	communica	ligence etc.	monitoring/deli
	can enter into arrangements with each other to cooperate	tion		very and
	while implementing privacy laws. Existence of a DPA will	surveillanc		picking up
	allow a country (India) to be a part of and leverage	e, ensure		tracking etc.
	international networks such as the Global Privacy	through		
	Enforcement Network.	MLATs/oth		
		er treaties		
		that the law		
		which		
		ensures a		
		higher		
		standard of		
		protection		



				 	Lawyers for innovation
			for the		
			individual		
			is applied.		
29	USIB	Data localization is not good.		 _	CBDF essential
	C	Country level "adequacy" is inconsistent, problematic and			for modern
		deters innovation and following this approach make it hard			economy and
		for India to interact with the global, digital economy,			for societal
		deprive citizens of cutting edge services and products that			progress.
		they seek, and expose it to a global security risk.			India's privacy
		Model contracts and clauses, BCR, global corporate			framework
		standards, standard contractual clauses are widely accepted			should be
		and will help India seamlessly integrate with the global			interoperable
		digital economy.			with global
		APECs Cross Border Privacy Rules (CBPR) system is a			practices as this
		good model.			will enable
		-			innovative and
					dynamic digital
					economy.



				1	I	Lawyers for innovation
30	Disne	_	<u> </u>	_	_	_
	у					
	Broad					
	castin					
	g					
	(India					
	) Ltd					
31	BSA	Law should ban data localization for public and private		_	_	Data
		sectors both.				localization
						harms the
		The OECD established accountability model, integrated				implementation
		into many legal systems is a good approach to cross border				of security
		data governance.				measures,
						impedes
		APEC CBPR is also a useful model for India to reference.				innovation and
						reduces
						services
						available to
						consumers.



					 Lawyers for	innovation
					 CBDF 0	critical
					for	cloud
					computing	g, data
					analytics,	other
					emerging	
					technolog	ies.
32	ITfC	India should asset national rights over its data. This will	Data	If foreign	 _	
		put India in a better position to negotiate global	collected	countries		
		agreements about data flows.	from	have		
			Indians is a	access to		
		New agreements based on national ownership of data only	collective	Indians'		
		mean a just and fair global economy and data flows and	national	data, they		
		not that data systems have become territorialized.	resource	will be		
			and must	able to		
			be treated	exercise		
			as such.	economic		
			This is the	, cultural,		
			first step in	social		
			solving the	and		



			Earry et 3 for illinovation
	pi	problem of	political
	"(	'data and	control
	di	digital	over the
	in	ntelligence	country.
	"	of every	
	Se	sector	
	be	peing	
	4	'hoarded''	
	al	abroad.	



33	SFLC	Companies should be allowed to transfer personal data out	 	Exercise of	
		of India only to countries with comparable data protection		jurisdiction	
		standards to ensure that companies do not use cross border		under the laws of	
		transfers to violate privacy rights.		India may be	
		In this context, cross border data transfer mechanisms		enforced by	
		under the GDPR including, but not limited to, the		mandating that	
		adequacy framework, binding corporate rules and standard		the local agents	
		data protection contractual clauses are instructive.		of a body	
				corporate,	
		Indian laws/jurisdiction should operate over website or		incorporated	
		service which targets Indians. A website or a service may		outside India, is	
		be determined to be targeting Indians if it:		liable for the acts	
		(a) uses an Indian language (b) allows users to enter an		of the body	
		Indian address (c) mentions India, Bharat or Hindustan		corporate.	
		prominently (d) allows payment through Indian rupees (e)			
		has a registered office in India.			
		In addition, body corporate that cater to Indians may be			
		mandated to have a data protection officer who has to be			
		located in India, subject to the body corporate satisfying			



				1	T	Lawyers for innovation
		other conditions including a minimum threshold of number				
		of employees or revenue turnover.				
		If such website or service does not obey Indian laws and				
		there is no way to enforce Indian laws, then it may be				
		prevented from operating in India or targeting Indian				
		users.				
34	EBG	Data localization is bad for many reasons.	_	_	_	Small
						businesses and
						startups need
						cloud
						computing.
						Cloud
						computing
						relies on



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		economies of
		scale with
		globally
		distributed data
		centres. Cite a
		2014 ECIPE
		study to
		highlight
		significant
		economic
		losses for India
		including a
		drop in the
		GDP. Data
		localization is
		bad for the IT
		industry, hurts
		innovation,
		economic



						Lawyers for inno	vation
						competitiven	ess
						and	the
						availability	of
						technology a	and
						services	to
						users.	
35	AT&T	Do not impose data localization as it will have harmful	_	_	_	CBDF essen	itial
	Globa	effects.				to global dig	ital ,
	1	Use MLATs and similar processes. Update existing				economy. D	ata
	Netw	MLATs to cover communications associated with evolving				transfer	
	ork	networks and services.				mechanisms	
	Servic					should	be
	es	APEC CBPR, Privacy Shield and EU-US Principles of				predictable a	and
	India	ICT Services are good examples/models.				interoperable	<b>)</b> .
	Pvt.						
	Ltd.					Imposition	of
						data	
						localization	
						measures n	nay



			ı	T		Lawyers for innovation
						see
						other(outsourci
						ng) countries
						reciprocate,
						which will hurt
						the Indian
						economy and
						employment.
36	BIF	Forced localization is not recommended, rather, a	Access to	Forced	Restrictions on	Disrupting
		regulatory framework for international data transfers that	informatio	localizati	cross border	CBDFs is bad
		sets adequate guarantees to users' data but does not restrict	n is an	on does	flow of data may	for innovation,
		or prohibit the data flows from the outset. It must be	internation	not create	be permitted for	economic
		technologically neutral and interoperable with	al human	safeguard	the purpose of	competitiveness
		international standards.	right.	s against	ensuring national	, and
		CBDFs are subject to international trade laws and norms,		foreign	security. MLATs	availability of
		the main ones being non-discrimination and transparency.		surveillan	need to be made	technology and
		All major international data protection instruments		ce as	more effective.	services to
		recognize the need to facilitate the free flow of data,		storing	The law	users. The 2014
		including personal data.		data in	enforcement	ECIPE study



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Cross regional instruments like the APEC CBPR based on	one	requests for	estimated that
mutual recognition of privacy norms by members	location	digital evidence	India's GDP
countries should be preferred over unilateral adequacy	could	should be linked	would slump by
models as they enable cross border data flow without	create a	to the location	-0.8% if an
additional administrative burden.	more	and nationality	economy wide
Contractual freedom should be preserved provided the	attractive	of the users, as	if an economy
privacy protections are applied in the contractual	target.	opposed to the	wide data
arrangements. Prescribing templates for the same would		location of the	localisation
amount to regulatory overreach.		data	measure were
New bilateral and multilateral agreements must be created,		In addition,	introduced.
outside the framework of MLATs which would allow		bilateral	Startups and
foreign companies to respond to requests by Indian law		agreements on	small
enforcement agencies.		the lines of UK-	businesses rely
		US agreement	on cloud
		should be	computing. In
		encouraged	addition, the
		between India	Indian IT/BPO
		and other	sector which is
		countries	the world's



			_	1	Lawyers for innovation
					largest sourcing
					destination for
					the IT industry
					will suffer and
					also place it at a
					competitive
					disadvantage
					with others in
					the APAC
					region.
					Rules based on
					the principle of
					reciprocity
					facilitate access
					of companies to
					new or
					restricted
					markets.
37	Sange	Personal sensitive data of Indians should not be allowed to	Fundament	Personal	 



	et	be transferred outside India.	al rights of	data of	Lawyer 3161 minovation
	Sinda	Data controllers must be subject to specific conditions	a data	Indian	
	n	before they can transfer personal data especially in the	subject	residents	
		case of banking, insurance and fintech sectors.	could be	transferre	
			undermine	d/ stored	
			d in cases	in an	
			where her	enemy/ho	
			personal	stile	
			data is	country,	
			disclosed	the	
			as a result	security	
			of arbitrary	of this	
			compulsion	data	
			by a	would be	
			foreign	under	
			country.	threat.	
38	Redm	_	_	_	 
	orph				



39	Baijay	Different countries that we interact with should have			CBDF must be
	ant	similar data protection norms as ours to uphold data			strictly
	Jay	security.			monitored, but
	Panda				are very
					important for
					data companies
					to thrive, in our
					current techno-
					digital
					ecosystem.
40	Apurv	CBDF should take place only to countries with adequate	 	_	_
	Jain	levels of protection. Adequacy should be assessed based			
		on all circumstances surrounding the transfer including (a)			
		nature of personal data (b) purpose of processing (c)			
		duration of processing (d) country of origin (e) country of			
		final destination (f) rule of law (g) professional rules and			
		security measures.			
		A commission must be setup to evaluate cross border data			



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		transfer requests. Commission will approve if it deems			
		country to be adequate. Commission in addition to the			
		above factors must consider human rights and freedoms,			
		existence and effective functioning of data protection			
		agreements and international commitments on personal			
		data protection.			
		Adequacy status of countries may be revoked.			
		BCR is also a good mechanism for CBDF if they meet			
		GDPR requirements.			
41	RJIL	Adopt a data localization approach – many other countries	Sensitive	_	 
		are doing so already.	data of		
		Any movement abroad should undergo security	Indian		
		assessment.	citizens		
		China's Counter Terrorism Law requires internet and	should be		
		telecom companies and other critical infrastructure service	processed		
		providers to localize data in China and also provide	and stored		
		encryption keys to government authorities.	in servers		
		Indonesia introduced general data localization	within		
		requirements (data center and disaster recovery center in	India's		



Indonesia) relating to data for public services. See Article	geographic	·
1 of the Draft Ministerial Regulation concerning Data	al	
Center Technical Guidelines. See also Article 17(2) of the	boundaries.	
Regulation on Electronic System and Transaction		
Operation in Indonesia which mandates data localization		
for law enforcement, protecting citizens and sovereignty of		
state.		
Russia introduced data localization in September 2015 -		
personal data of Russian citizens should be stored in		
servers in Russia. Transition provision for large foreign		
MNCs to allow time to comply with this law.		
South Africa forbids CBDF unless they satisfy certain		
requirements including comparable level of privacy		
protection.		
Canada's British Columbia and Nova Scotia mandate		
personal data held by public bodies including schools		
hospitals and public agencies should be stored and		
accessed only in Canada - there are some minor		



		exceptions.			Lawyers for illilovation
		UK - data controllers must register with the Information			
		Commissioner to report intention to process personal data			
		before beginning. Have to pay fees, and renew annually.			
		Data Protection Act allows a limited transfer of data to			
		non-EU countries, subject to many conditions.			
42	Bharti	All entities providing communication related services must	 Certain	_	_
	Airtel	be subject to the same rules which must be technology and	data such		
	Limit	platform neutral. Example Currently, telecom service	as		
	ed	providers have the obligation to data localize, but not	biometric		
		others dealing with the same data.	s, critical		
		Jurisdictional issues in the digital ecosystem should	infrastruc		
		be addressed through bilateral agreements between the	ture data,		
		Government and other global associations such as the	financial		
		United Nations Organization (UNO).	transactio		
		Entities sending the consumer data abroad and the	ns data		
		foreign entity handling the data should be subjected to	may be		
		Indian laws related to privacy and data protection.	localized		
			 in the		



						Lawyers for innovation
				interests		
				of		
				national		
				security		
				and		
				public		
				interest.		
43	Idea	The information of Indian customers held by global	_	_	TRAI's	
	Cellul	companies operating in India, that have their data servers			recommendation	
	ar	located in their country of incorporation, should be			cloud computing	
	Ltd.	mandated to be handled in a safe, secure manner. Such			to address the	
		companies should also be subject to audit by relevant			issue of access to	
		authorities.			data, that is	
		Direct global companies manufacturing mobile devices in			hosted by cloud	
		India to disclose details of the procedures and processes			service providers	



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followed by such companies to safeguard security of data	in different	
in their products.	jurisdictions, by	
Artificial Intelligence and Machine Learning enabled	law enforcement	
architecture should be implemented by the Government to	agencies may be	
intercept and analyze any cross border data exchange.	considered in	
	respect of	
	jurisdictional	
	challenges	
	pertaining to	
	cross border	
	flow of	
	information in	
	the digital	
	ecosystem, i.e.,:	
	Robust MLATs	
	should be drawn	
	up with	
	jurisdictions	
	where CSPs	



					Lawyers for innovation
				usually host their	
				services,	
				enabling access	
				to data by law	
				enforcement	
				agencies	
				Existing MLATs	
				should be	
				amended to	
				include	
				provisions for	
				lawful	
				interception or	
				access to data on	
				the cloud	
44	MTN	Exercise of jurisdiction by a court of law, that forms the	 	_	_
	L	very basis of any justice delivery system, is challenged by			
		the internet. The Information Technology Act, 2000			
		provides for extra territorial jurisdiction, subject to			



		satisfaction of conditions provided under the Act. The		
		principles applicable in case of cyber crimes should be		
		made applicable to the present issue.		
45	Relian	Security requirements for digital service should be a		_
	ce	combination of security measures enunciated for the	Mandatory data	
	Com	telecom domain, IT domain as well as the cloud computing	localization has	
	munic	domain.	ensured	
	ations	Data localization is recommended to address the	sufficient	
	Ltd.	challenges arising out of CBDFs. For addressing the	support for law	
		jurisdictional challenges local hosting of users personal	enforcement	
		data, especially by the data collectors, should be mandated.	agencies.	
		India should enter into MLATs with other countries as		
		MLATs help to obtain information from data controllers		
		that host data outside the territory of India. Assistance may		
		be denied by either country (according to agreement		
		details) for political or security reasons, or if the criminal		
		offence in question is not equally punishable in both		
		countries.		
46	TTL		 _	_
47	BSNL	Major content providers' data should be hosted within the		The



 		 	Lawyers for innovation
	country.		government
			agencies have
			need to come
			up with a
			balanced
			solution to
			address the
			twin concerns
			of threats to
			personal
			privacy by the
			more intensive
			use of personal
			data and the
			risk to the
			global economy
			of restrictions
			on the flow of
			information.



48	Telen	Regulations designed to protect consumer data should be	_  _	_	Requirements	Global	
	or	applied regardless of industry or service offering.			like that found in	competition	
					the GDPR not	requires	
		Challenges to enforcing data protection requirements for			only apply to	countries t	o
		those business models without a physical presence in the			players in the	facilitate	
		region are addressed by the GDPR:			digital	CBDFs.	
		a. Any transfer of personal data for processing should			ecosystem but to		
		take place only after complying with GDPR provisions.			all data		
		b. Personal data should be transferred only after			controllers and		
		ensuring adequate level of protection.			have an extra-		
		c. Personal data should be transferred only after			territorial effect		
		ensuring availability of appropriate safeguards – rights and			for compliance		
		legal remedies to data subjects.			and violations.		
		d. Binding corporate rules should be in place before					
		any transfers.					
		e. International cooperation should be pursued for					
		protection of personal data.					
49	Vodaf	Collaborative regulations are needed for digital societies as	_  _	_	TRAI's recent	Digital	
	one	borders are vanishing and becoming irrelevant. Light			recommendation	economies an	d



 	 	Lawyers for innovation
touch regulations are recommended	s on access to	innovation need
Any restriction on cross border flows is archaic in	data hosted by	light touch
the era of globalization and cloud computing.	cloud service	regulation to
Information must be allowed to freely flow across	providers in	thrive.
borders.	different	
Data controllers should be made responsible to ensure	jurisdictions, by	
that the data subject is assured of the same level of	law enforcement	
protection that is applicable in their own country.	agencies, are	
	relevant in	
	addressing	
	jurisdictional	
	challenges. In	
	particular, TRAI	
	recommended	
	effective MLATs	
	with	
	jurisdictions	
	where cloud	
	service providers	



					Lawyers for innovation
				host their data	
				and amendment	
				of existing	
				MLATs to	
				provide for	
				lawful	
				interception and	
				access to data in	
				the cloud.	
50	FCSO	Suggestions by Justice A.P. Shah Committee were		 _	_
		recommended for consideration.			
51	CUTS	Enhanced inter-governmental cooperation must be pursued	_	 _	Free flow of
		to pave the way ahead for cross-border data flow to			data helps
		accelerate the growth of digital trade, without			micro, small
		compromising on the data security and sovereignty, and			and medium
		ensuring fair competition in the market.			enterprises
					reach customers
					across the globe



					Lawyers for innovation
					and participate
					in global value
					chains. It is
					recommended
					that privacy
					rights are
					safeguarded
					without
					restricting
					trade.
52	CGS	There should be proper consultation and co-ordination	_	_	 _
		among Telecom and other sectoral regulators across the			
		World for facilitating effective regulation over cross border			
		flow of information			
		Multilateral agreements among nations is			
		recommended to address jurisdictional challenges,			
		concerns arising out of cross-border flow of information			
		and issues of related to effective compliance of data			
		protection and privacy regulations.			
		The international best practices on cybersecurity and			



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		data security should be studied and emulated.			
		The jurisdiction of the regulatory			
		Authorities should be extended to cover the personal			
		data of users in India that is stored outside India by			
		different service providers to effectively address the			
		challenges arising out of cross border flow of			
		information.			
53	CPA	Digital sovereignty can be safeguarded through various	 	_	
		measures including strong national intermediary liability			
		regimes, requirements to open local offices, demanding			
		backdoors to encryption technologies and the imposition			
		of full-fledged licensing regimes.			
		Issue-based multi stakeholder policy networks must be			
		created to develop scalable solutions.			
		Draft legislations should include clauses establishing			
		extraterritorial reach.			
		The data of national citizens processed by foreign			
		companies needs to be stored locally like Russia.			
		Any national policy measure that would be detrimental if			



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generalized around the world should not be adopted.	
Based on the lessons of the Internet & Jurisdiction Project,	
some key factors for the success of such issue-based policy	
networks are:	
Framing the problem as an issue of common concern for	
all service providers.	
Ensuring the neutrality of the convener and facilitation	
team/secretariat;	
Involving all stakeholder groups: internet platforms,	
technical operators, academia, consumer advocacy groups,	
and international organizations.	
Constructing and expanding a global network of key	
actors;	
Creating trust among heterogeneous actors and adopting	
a shared vernacular;	
Combining smaller working groups and reporting on	
progress to make the process manageable and transparent;	
Informing stakeholders about relevant trends around the	
world to foster evidence-based policy innovation; and	



 Lawyers for innovation and the control of the contr
Providing sufficient geographic diversity from the onset
to allow the scalability of adoption of any emerging policy
solution.
Addressing jurisdictional issues on the internet and pre-
empting the current legal arms race requires enhanced
efforts to catalyze multi-stakeholder cooperation on the
specific topics of cross-border requests for domain
seizures, content takedowns, and access to user data.